

# A GUIDE TO THE OSLO ACTION PLAN AND RESULTS OF 2023 MONITORING: SURVEY AND CLEARANCE

A REPORT BY MINE ACTION REVIEW FOR THE TWENTY-FIRST MEETING OF STATES PARTIES TO THE ANTI-PERSONNEL MINE BAN CONVENTION

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## Introduction and States Parties Assessed

This Guide, which includes results of provisional monitoring in 2023 by Mine Action Review, aims to assess and support the implementation of Article 5 of the 1997 Anti-Personnel Mine Ban Convention (APMBC). It does so by focusing on the Oslo Action Plan, adopted at the Fourth Review Conference in November 2019, describing how the Action Plan addresses survey and clearance, and explaining how progress in implementing those commitments in the Action Plan will be assessed. This Guide follows the Oslo Action Plan's approach by detailing commitments that apply specifically to survey and clearance operations in all affected States Parties, as well as general best practices in mine action that are cross-cutting in nature.

Mine Action Review's formal assessment of progress under the Oslo Action Plan is published annually before each Meeting of the States Parties, through to the Convention's Fifth Review Conference in 2024. Our annual assessment, which draws on research conducted for Mine Action Review's annual *Clearing the Mines* reports,<sup>1</sup> monitors the 24 indicators from the Oslo Action Plan that are relevant to survey and clearance. These include indicators from Section II (best practices for implementing the Convention); Section V (survey and clearance of mined areas); Section VII (international cooperation and assistance); and Section IX (measures to ensure compliance). A summary table of the 2023 provisional results of Mine Action Review's Oslo Action Plan monitoring is in Annex 1. The 2023 provisional results will be finalised after the conclusion of the Twenty-First Meeting of States Parties to the APMBC (21MSP) taking place in Geneva on 20–24 November 2023.

Sources for the monitoring of progress according to the 24 indicators include official Convention reporting (Article 7 reports and statements in both intersessional meetings and meetings of States Parties); statements in the annual United Nations (UN) National Mine Action Directors meetings and other relevant fora; and information provided directly to Mine Action Review by national authorities, clearance operators, the UN Mine Action Service (UNMAS), the UN Development Programme (UNDP), the Geneva International Centre for Humanitarian Demining (GICHD), the Organization for Security and Co-operation in Europe (OSCE), and other key stakeholders.

This report is offered in the spirit of openness and constructive dialogue, accountability, and measurability. Viewed alongside Mine Action Review's annual *Clearing the Mines* report, we hope it will enable the mine action community to determine what measures are needed to improve the rate of progress in Article 5 implementation in affected States Parties between now and the Fifth Review Conference. Successful national ownership of mine action programmes requires political engagement by both the affected nation and supporting states. It also often requires support from implementing partners, be it financial, technical, or strategic, as well as honest reflection on challenges to progress. Different actors can add value in different ways in supporting affected States Parties to achieve their Article 5 obligations efficiently and effectively. It is intended that Mine Action Review's constructive monitoring and analysis serve as a strategic tool in these endeavours.

Mine Action Review welcomes feedback from States Parties and other stakeholders on the results of the assessment. Please email MineActionReview@npaid.org with any feedback and/or additional information for our consideration.

**States Parties Assessed:** For the purposes of Mine Action Review's assessment for Oslo Action Plan (OAP) indicators related to survey and clearance, Mine Action Review has generally assessed 30 of the

<sup>&</sup>lt;sup>1</sup> See: www.mineactionreview.org.

35 affected States Parties, namely: Afghanistan,\* Angola, Bosnia and Herzegovina (BiH), Cambodia, Chad, Colombia, Croatia, Democratic Republic of Congo (DR Congo),\* Ecuador,\* Eritrea,\* Ethiopia,\* Guinea-Bissau, Iraq, Mauritania,\* Niger, Nigeria, Oman,\* Peru, Senegal, Serbia, Somalia,\* South Sudan, Sri Lanka, Sudan,\* Tajikistan, Thailand, Türkiye (formerly known as Turkey), Ukraine, Yemen, and Zimbabwe.

**States Parties Not Assessed:** Cyprus and Palestine have not been assessed (except with respect to the indicator under Action Item #20 (indicator #2) on fulfilment of Article 5 obligations, as they do not have control over remaining mined areas under their Article 5 obligations. States Parties Burkina Faso,\* Cameroon,\* and Mali,\* all of which have new mined areas as a result of new use of antipersonnel mines of an improvised nature, but which have no new Article 5 deadline yet in place, have also not been assessed. This is the case except with respect to indicators under: Action Item #20 (indicator #2), on fulfilment of Article 5 obligations; Action Item #21 (indicator #1) on applying the provisions of the Convention to anti-personnel mines of an improvised nature; and Action Item #26 (indicator #3) on discovery of previously unknown mined areas.

States Parties marked with an \* are those which had still to submit an Article 7 report in 2023 (covering 2022) as at 1 November 2023. South Sudan has submitted an Article 7 report in 2023 (covering 2022), but it only included information on victim assistance and not on any other provisions of the Convention.

Mine Action Review is an independent project supported by Norwegian People's Aid (NPA) and funded by Global Affairs Canada, the Royal Norwegian Ministry of Foreign Affairs, and the Swiss Federal Department of Foreign Affairs. The HALO Trust, Mines Advisory Group (MAG), and NPA form Mine Action Review's Advisory Board. Any queries or feedback relating to our work should be emailed to <u>MineActionReview@npaid.org</u>.

# Oslo Action Plan Section II: Best Practices for Implementing the Convention

Since the entry into force of the Convention in 1999, the States Parties have identified best practices that are key to the successful implementation of the Convention's obligations. The following crosscutting issues apply to survey and clearance under the Anti-Personnel Mine Ban Convention, as they do to other thematic issues (e.g. stockpile destruction, victim assistance). At the heart of the Convention is national ownership, which has been defined to include political will, the provision of funding, and implementing the Convention inclusively, efficiently, and expediently, as well as overcoming any challenges that need to be addressed. Information management is critical to any mine action programme, informing work plans and multi-year strategies, while the adoption and revision of national standards promote efficient methodologies, safety, and security. A progressive approach to gender and diversity ensures the benefits of mine action are shared by all.

### National Ownership

**Action #1** Demonstrate high levels of national ownership,<sup>2</sup> including by integrating Convention implementation activities into national development plans, poverty reduction strategies, humanitarian

<sup>&</sup>lt;sup>2</sup> Ibid.

response plans and national strategies for the inclusion of persons with disabilities as appropriate, and by making financial and other commitments to implementation.

#### Action Plan Indicator

Indicator #2: The percentage of mine-affected States Parties that report making national financial commitments to the implementation of their [Article 5] obligations under the Convention.

#### Commentary

National ownership encompasses a wide-ranging set of activities that enable and support the implementation of the Convention's obligations. Support from central government and relevant regional authorities should be of both a financial and a political nature.

With respect to survey and clearance, there are two overarching institutions that the International Mine Action Standards (IMAS) identify as being of critical importance: a national mine action authority<sup>3</sup> and a national mine action centre.<sup>4</sup> The national mine action authority is an interministerial body that should ensure a whole-of-government approach to mine action. It sets overall strategy and policy for the mine action programme and helps to ensure that national development plans, poverty reduction strategies, and humanitarian response plans duly reflect the impact of landmines and action to ensure their speedy removal and destruction.

The national mine action centre is an operational coordinating body that ensures that all mine action stakeholders follow national standards and procedures, are tasked according to appropriate priorities, and are monitored during their work. The national mine action centre will normally house and maintain the national mine action database, whether that be the Information Management System for Mine Action (IMSMA) or another system. While not a specified indicator in the Oslo Action Plan, the number of mine-affected States Parties having a functioning and effective mine action authority and mine action centre is also a good reflection of their commitment to national ownership, along with their national financial commitments.

For the purposes of measuring this indicator, Mine Action Review has assessed whether or not States Parties have made a financial contribution to their own Article 5 implementation in 2022 or 2023. Governments support their mine action programmes to varying degrees, with some States Parties funding all mine clearance, while others support both the national mine action centre and in part survey and clearance efforts, which are then also funded by external sources, including international donors.

### National Strategies and Work Plans

**Action #2** Develop evidence-based, costed and time-bound national strategies and work plans to fulfil and implement Convention obligations as soon as possible.

#### Action Plan Indicator

<sup>&</sup>lt;sup>3</sup> A national mine action authority should be supported by regional action, especially in federal or devolved systems or where jurisdiction over a territory is contested.

<sup>&</sup>lt;sup>4</sup> The national mine action centre may be supported and complemented by regional mine action centres.

# Indicator #1: The percentage of mine-affected States Parties that report having evidence-based, costed, and time-bound national strategies and work plans in place.

#### Commentary

Every mine-affected State Party should have an evidence-based, multi-year mine action strategic plan and a realistic annual work plan in place. A national mine action strategy is a multi-year plan that identifies goals for the mine action programme and strategic priorities for achieving them. Five years is a common time period for a strategic plan, though this period can legitimately differ (such as a consequence of a State Party's Article 5 deadline). As the Oslo Action Plan indicates, the national mine action strategic plan should also be evidence-based and costed, with its own in-built indicators to enable progress to be assessed.

Within the context and parameters of the national mine action strategy, a work plan is typically an annual plan that sets detailed objectives for survey, clearance, information management, training, standardisation, and quality management (quality assurance and quality control). As is the case with the multi-year strategy, the annual work plan should be evidence-based and costed. Where, as often occurs, other forms of contamination exist, such as cluster munition remnants or other explosive remnants of war (ERW), work plans should ensure that synergies exist between mine clearance and battle area clearance capacities, priorities, and tasking.

#### **Gender and Diversity**

**Action #3** Ensure that the different needs and perspectives of women, girls, boys and men are considered and inform all areas of Convention implementation and mine action programmes, in order to deliver an inclusive approach. Strive to remove barriers to full, equal and gender balanced participation in mine action and in Convention meetings.

#### Action Plan Indicator

Indicator #1: The percentage of affected States Parties whose national work plans and strategies integrate gender and take the diverse needs and experiences of people in affected communities into account.

#### Commentary

It is increasingly understood that duly reflecting broader gender and diversity considerations in survey and clearance operations, as well as in the personnel staffing of the mine action programme, can have a significant and positive impact on its overall effectiveness. National authorities and their implementing partners should ensure that mine action is conducted in a way that involves, benefits, and protects everyone and that the barriers are removed to enable full and equal participation. Integrating and mainstreaming gender and diversity considerations into a programme is not something that just happens, it takes proactive, practical steps and proper consideration at each and every stage of programme planning – project design, implementation, monitoring, and evaluation. Every affected State Party should therefore ensure that gender and diversity needs, in particular of minorities, are effectively taken into account in the implementation of their mine action programme, including determination of clearance priorities and tasks.

While there has been considerable progress in promoting gender equality in mine action over the last few years, the same cannot yet be said for diversity. Minorities are often marginalised both in terms

of clearance priorities and with respect to employment and participation in the mine action sector. Mine action can and should counteract systemic discrimination based on diversity factors such as race, ethnicity, language, religion, disability, sexual orientation, social class, and age. Mine action programmes should ensure that diversity is mainstreamed alongside gender, and taking an intersectional approach can help identify where different diversity aspects are overlapping and creating interdependent systems of discrimination. Steps are being taken in some mine action programmes to factor in diversity considerations, at the least, raising awareness of the issues, but significant challenges remain.

For the purposes of establishing the OAP baseline value for this indicator, Mine Action Review has assessed whether or not States Parties have either a work plan or a strategy that integrates gender and takes into account diverse needs. States Parties have included gender and diversity to varying degrees in their national strategies and plans.

## National Standards Reflecting IMAS

**Action #5** Keep national mine action standards up to date in accordance with the latest International Mine Action Standards (IMAS), adapt them to new challenges and employ best practices to ensure efficient and effective implementation.

#### Action Plan Indicator

Indicator #1: The percentage of mine-affected States Parties that have updated their national standards to address new challenges and ensure the employment of best practices, taking into consideration the latest IMAS.

#### Commentary

The IMAS<sup>5</sup> have been developed to improve safety, efficiency and effectiveness in mine action and to promote a common and consistent approach to the conduct of mine action operations.<sup>6</sup> They constitute industry best practice for safe and effective mine action operations. Published and overseen by UNMAS with the support of other UN and mine action agencies (commercial and non-governmental organisations), national authorities and the GICHD, they set out in detail how survey and clearance operations should be designed, managed, and implemented. Particularly important are IMAS 02.10 on the establishment of a mine action programme; the glossary of mine action terms in IMAS 04.10; IMAS 07.11 on Land Release; the IMAS on technical and non-technical survey (08.20 and 08.10, respectively); and clearance requirements (09.10).

The IMAS are intended to be adapted to the national context in the form of national mine action standards (NMAS), so that programmes can take due account of local circumstances on issues such as clearance depth and training requirements. They are also updated regularly to take account of lessons learned in other programmes, as reflected in international best practice. The framework of standards is developed and maintained by an international Review Board that is chaired by UNMAS, supported by a dedicated secretariat based at the GICHD, and comprises experts from across the mine action sector. Executive oversight is provided by a director-level Steering Group composed of members from four UN agencies and the GICHD.

<sup>&</sup>lt;sup>5</sup> At: https://www.mineactionstandards.org/.

<sup>&</sup>lt;sup>6</sup> IMAS 01.10: "Guide for the application of International Mine Action Standards (IMAS)", March 2018, at: bit.ly/3ktNlne, para. 5.

Accordingly, Action 5 of the Oslo Action Plan is emphasising the need for national programmes to be alert to changes that may be relevant for their own national standards. In each mine-affected State Party, the IMAS on survey and clearance should be formally reviewed, and if necessary updated, at least once every three years.

For the purposes of establishing the OAP baseline value for this indicator, Mine Action Review has focused our assessment on whether or not States Parties have updated national standards to allow for evidence-based land release through both survey and clearance.

### Information Management

**Action #9** Establish and maintain a national information management system containing accurate and up-to-date data at the national level on the status of implementation. The design and implementation of information management systems will ensure that they are nationally owned, sustainable and take into account the need for data that can be accessed, managed and analysed post-completion.

#### Action Plan Indicator

Indicator #1: The percentage of mine-affected States Parties that report having a sustainable national information management system in place.

#### Commentary

Information management is at the core of mine action. No mine action programme can be either efficient or effective (or indeed sustainable) if it is not supported by a national information management system that identifies accurately the location of suspected and confirmed hazardous areas and records (and disaggregates) details of cancellation by non-technical survey, reduction by technical survey, and release by clearance. Every mine-affected State Party should ensure the national mine action information management system is both accurate and up-to-date.

The Information Management System for Mine Action (IMSMA) has become the *de facto* standard database for mine action programmes. Over two-thirds of States Parties with Article 5 obligations are using IMSMA. A State Party is, however, free to choose any system that is effective and which is maintained to ensure accuracy. A sustainable information management system is one that is nationally owned. It needs to be maintained not just throughout the implementation of Article 5 of the Convention but also afterwards as the risk of encountering residual contamination (or other forms of contamination) will often be significant.

For the purposes of measuring this indicator, Mine Action Review has assessed whether or not States Parties have a functioning, and not just sustainable, mine action database. A well-managed information management system is one in which information is entered in a timely manner by trained personnel, is subject to quality assurance, and is accessible and transparent.

# Oslo Action Plan Section V: Survey and Clearance of Mined Areas

In their introduction to Section V of the Oslo Action Plan, on Survey and Clearance of Mined, States Parties acknowledged the "considerable progress" made by affected States in addressing mined areas, but called for an increase in the pace of survey and clearance so that all Parties may meet their Article 5 obligations as soon as possible. In reiterating the ambition of completing their clearance obligations "to the fullest extent possible by 2025", they noted the challenge arising from new use of antipersonnel mines in recent conflicts, including those of an improvised nature.

### An Accurate Baseline of Contamination

**Action #18** States Parties that have not yet done so will identify the precise perimeter of mined areas, to the extent possible, and establish evidence-based, accurate baselines of contamination based on information collected from all relevant sources no later than by the Nineteenth Meeting of the States Parties in 2021.

#### Action Plan Indicators

- Indicator #1: The percentage of affected States Parties that have established an accurate and evidence-based contamination baseline no later than the Nineteenth Meeting of the States Parties in 2021 (and by each year thereafter if not all affected States Parties have done so by 19MSP).
- Indicator #2: The percentage of affected States Parties that report having established their baseline through inclusive consultations with women, girls, boys, and men.

#### Commentary

The national mine action information system cannot be accurate and up-to-date if it is not informed by a representative baseline of contamination nationwide. Mistakes in survey can exaggerate hugely the extent of the problem and lead to clearance resources being wasted on uncontaminated areas. High-quality survey can be achieved without excessive expenditure. An accurate baseline is, or should be, the starting point for all successful national mine action programmes, established through a combination of evidence-based non-technical and technical survey. In general, a high proportion of confirmed hazardous areas to suspected hazardous areas indicates a more reliable baseline. To a varying extent, insecurity can sometimes prevent or hinder conflict-affected States Parties from accessing some mined areas under their jurisdiction or control.

The Oslo Action Plan calls for all mine-affected States Parties that have not yet done so to establish an accurate and evidence-based contamination baseline by the Nineteenth Meeting of the States Parties (19MSP) in 2021 and by each year thereafter. This includes anti-personnel mines of an in improvised nature, as reflected in Action Item 21 (see below). The methodology of the survey must be inclusive, which calls for age- and gender-appropriate consultations at local level, as well as inclusion of marginalised groups. While many States Parties have established a baseline of anti-personnel mine contamination, in many instances the baseline is assessed not to be accurate or evidence-based, or inclusive, and therefore does not meet the OAP indicator(s).

## A Plan for Completion

**Action #19** Develop evidence-based and costed national work plans, including projections of the number of areas and the amount of mined area to be addressed annually to achieve completion as soon as possible, and no later than their Article 5 deadline, to be presented at the Eighteenth Meeting of the States Parties in 2020.

#### Action Plan Indicator

Indicator #1: The percentage of affected States Parties presenting work plans for the implementation of Article 5 by the Eighteenth Meeting of the States Parties (and MSPs thereafter if not all affected States Parties have done so by 18MSP).

#### Commentary

A multi-year strategic plan sets long-term goals for mine action, in particular with a view to fulfilling Article 5 obligations as soon as possible. This multi-year plan is then broken down into a series of annual work plans that detail which areas will be cleared within a calendar year. Both plans should be evidence-based and costed.

Of course, it is hoped that each mine-affected State Party will fulfil its survey and clearance obligations within its initial 10-year deadline. Unfortunately, that has so far proved to be the exception rather than the rule. At the least, every mine-affected State Party should have a realistic plan in place to fulfil its Article 5 obligations as soon as possible.

The plan should also reflect synergies with efforts to tackle other forms of contamination, Convention reporting obligations, and links to broader development.

## Updating of Work Plans

**Action #20** Annually update their national work plans based on new evidence and report on adjusted milestones in their Article 7 reports by 30 April each year, including information on the number of areas and amount of mined area to be addressed annually and on how priorities have been established.

#### Action Plan Indicators

- Indicator #1: The percentage of affected States Parties that have reported annual updates and adjusted milestones to their national work plans in their 30 April transparency reports.
- > Indicator #2: The number of States Parties that have fulfilled their obligations under Article 5.

#### Commentary

Article 7 transparency reports are an important source of information on the amount of mined area released through survey and clearance in the previous year, the amount of anti-personnel mine contamination remaining, and planned land release outputs to release it. Often, however, Article 7 reports are not accurate. Annual survey and clearance data provided to Mine Action Review are often more accurate than are the annual data included in the Article 7 reports. This is, in part, due to the fact that where possible our researchers double check all of the information with that provided by the different clearance operators engaged in-country in survey and clearance.

Every mine-affected State Party should have an annual work plan to support implementation of its multi-year strategic plan for the fulfilment of its Article 5 obligations. On a regular basis (preferably annually), multi-year national mine action strategies will need to be reviewed to take account of progress that is either quicker or slower than that originally envisaged. "Fail to plan: plan to fail" as the cliché has it. Accompanying annual work plans should be updated/elaborated annually. It may be that annual work plans are also updated during the course of the year to take account of changing circumstances, but this is more rarely done, at least in a formal manner. Article 7 transparency reports provide an excellent opportunity to provide adjusted milestones for planned survey and clearance outputs.

## Anti-Personnel Mines of an Improvised Nature

**Action #21** States Parties affected by anti-personnel mines of an improvised nature will ensure that they apply all provisions and obligations under the Convention to such contamination as they do for all other types of anti-personnel mines, including during survey and clearance in fulfilment of Article 5 and disaggregate by types of mines when reporting in fulfilment of Article 7 obligations.

#### Action Plan Indicator

Indicator #1: The number of [affected] States Parties that apply the provisions of the Convention to anti-personnel mines of an improvised nature (for the purpose of this indicator: survey, clear and report).

#### Commentary

All mines that fit the definition of Article 2(1) of the 1997 Anti-Personnel Mine Ban Convention must be cleared and destroyed in accordance with Article 5 and reported upon in accordance with Article 7. It does not matter whether the mines were manufactured, artisanally produced, or home-made. Thus, Paragraph 6 of the Oslo Declaration, adopted at the final plenary meeting of the Fourth Review Conference on 29 November 2019, stipulates that States Parties "will continue and strengthen our efforts to stigmatise and end the use of these weapons banned under the Convention, including new use of anti-personnel mines of an improvised nature, for which all the Convention's provisions apply."

Every affected State Party with an improvised mine threat must include survey and clearance in the fulfilment of its Article 5 obligations and in its reporting on implementation.

#### **Reporting Consistent with IMAS**

Action #22 Report in a manner consistent with IMAS by providing information on the remaining challenges, disaggregating by "suspected hazardous areas" and "confirmed hazardous areas" and their relative size, as well as by the type of contamination. Report on progress in accordance with the land release methodology employed (i.e. cancelled through non-technical survey, reduced through technical survey, or cleared through clearance).

#### Action Plan Indicators

- > Indicator #1: The percentage of affected States Parties reporting on the remaining challenge and progress made in accordance with IMAS.
- Indicator #2: The percentage of affected States Parties providing survey and clearance data in Article 5 extension requests and Article 7 reports that disaggregates by type of contamination.

#### Commentary

Common problems in reporting on progress in implementing Article 5 include an inability to distinguish a suspected hazardous area (SHA) from a confirmed hazardous area (CHA). In the context of Article 5, a SHA is an area where there is reasonable suspicion of contamination on the basis of indirect evidence of the presence of anti-personnel mines; and a CHA refers to an area where the presence of contamination has been confirmed on the basis of direct evidence of the presence of anti-personnel mines. A CHA should be established by high-quality evidence-based non-technical survey, supplemented as necessary by technical survey.

Reporting must clearly disaggregate anti-personnel mined areas from areas with other types of explosive ordnance (e.g. anti-vehicle mines or ERW). Anti-personnel mines of an improvised nature should be reported as anti-personnel mines and not as IEDs [improvised explosive devices].

Land release output data should be clearly disaggregated by the land release methodology employed (i.e. cancelled through non-technical survey, reduced through technical survey, or released through clearance).

An initial survey of a large, previously unsurveyed area (even a district) that, it was thought, might contain contamination but which in fact does not, may not be reported as land release under IMAS.

#### Accurate and Timely Extension Requests

Action #23 States Parties submitting requests for extensions will ensure that these requests contain detailed, costed and multi-year work plans for the extension period and are developed through an inclusive process, in line with the decisions of the Seventh Meeting of the States Parties<sup>7</sup> and the recommendations endorsed by the Twelfth Meeting of the States Parties in the paper "Reflections on the Article 5 Extensions Process".<sup>8</sup>

#### **Action Plan Indicators**

- Indicator #1: The percentage of extension requests that include detailed, costed, and multi-year work plans for the extension period.
- > Indicator #2: The percentage of extension requests that are submitted in accordance with the process established by the States Parties.

#### Commentary

Every mine-affected State Party that submits an extension request should ensure that it is accurate and contains data that are internally consistent. According to the procedure agreed by States Parties for the submission of Article 5 extension requests, any request should be submitted at the latest by the end of March in the year within which a meeting of States Parties or a Review Conference is being asked to consider it. The request should be detailed and include among others, the nature and extent of remaining mined areas; a detailed work plan covering the amount of time requested, with measurable benchmarks; existing national demining structures and capacities; and the expected resources available and/or required in order to address the remaining challenge.

Submission of deadline extension requests in a timely manner gives the APMBC Committee on Article 5 Implementation and States Parties the opportunity to review the request carefully and seek clarification from the requesting State Party on any points that are unclear. One of the main problems in requests is that the data they contain are either not consistent with the State's other reporting or they are contradicted by other data presented elsewhere in the same extension request.

For the purposes of measuring this indicator, Mine Action Review's assessment is based on Article 5 extension requests submitted in 2023.

### Declarations of Completion

<sup>&</sup>lt;sup>7</sup> Convention doc. APLC/MSP.7/2006/L.3, at: bit.ly/2Nlvksm.

<sup>&</sup>lt;sup>8</sup> Convention doc. APLC/MSP.12/2012/4, at: bit.ly/36QGr4j.

**Action #25** States Parties who complete their clearance obligations will continue the best practice of submitting voluntary declarations of completion and give due consideration to the paper "Reflections and understandings on the implementation and completion of Article 5 mine clearance obligations"<sup>9</sup> in that regard.

#### Action Plan Indicator

Indicator #1: The percentage of States Parties that have completed their Article 5 obligations and that submit voluntary declarations of completion.

#### Commentary

Every mine-affected State Party that completes survey and clearance of all mined areas containing anti-personnel mines should submit a declaration of completion that reflects fulfilment of all clearance obligations. But a mine-affected State Party should only declare fulfilment of its Article 5 obligations when it is convinced that it has done so. Premature declaration of completion may lead subsequently to compliance concerns, as was the case in the past with Jordan and Mozambique, for example.

To have duly fulfilled their Article 5 obligations, a State Party must have made every effort to identify all mined areas suspected or confirmed to contain anti-personnel mines and then to have released all of those areas by an appropriate combination of non-technical survey, technical survey, and clearance.

For the purposes of monitoring this indicator, Mine Action Review's assessment is based on the number of States Parties that have fulfilled their obligations under Article 5 since the start of the 19MSP presidency in November 2021.

### **Residual Demining Capacity**

Action #26 Ensure that national strategies and work plans for completion make provisions for a sustainable national capacity to address previously unknown mined areas, including newly mined areas discovered following completion. In addressing these areas, they will consider the commitments made at the Twelfth Meeting of the States Parties as contained in the paper "Proposed rational response to States Parties discovering previously unknown mined areas after deadlines have passed".<sup>10</sup>

#### Action Plan Indicators

- > Indicator #1: The percentage of affected States Parties that include provisions for addressing previously unknown mined areas in their national strategies and/or completion plans.
- Indicator #2: The percentage of affected States Parties that report having put in place sustainable national capacities to address the discovery of previously unknown mined areas
- > Indicator #3: The percentage of States Parties that discover previously unknown mined areas, including newly mined areas, that apply the decision of the Twelfth Meeting of the States Parties.

#### Commentary

<sup>&</sup>lt;sup>9</sup> Convention doc. APLC/MSP.17/2018/10, at: bit.ly/2tdtmDM.

<sup>&</sup>lt;sup>10</sup> Convention doc. APLC/MSP.12/2012/7, at: bit.ly/2QMODwU.

Even if a State Party has duly fulfilled its Article 5 obligations, individual mines and small mined areas may not have been discovered and reported during survey. If previously unknown mined areas are later encountered, they must be accurately reported through Convention mechanisms and released. (There may also be new contamination resulting from armed conflict, such as occurred in Ukraine.) This means that a State must prepare for a sustainable demining capacity to address such areas even when it believes that its demining is complete. This is the residual demining capacity. Such capacity may exist within the armed forces, the police, or civil defence organisations (or other competent departments or services). It could potentially be part of a cooperation agreement with a neighbouring country. It is also important to maintain the national mine action information database for this purpose.

While some States Parties have varying degrees of national clearance capacity (for example in the Armed Forces or Civil Defence), they have not stated publicly in their national strategies or completion plans how previously unknown mined areas will be addressed. There should be an agreed plan in place specifying which national entity is responsible for addressing residual contamination, under which circumstances, and which ensures provision is made for long-term access to the national information management database.

### **Innovation and Efficiency**

**Action #27** Take appropriate steps to improve the effectiveness and efficiency of survey and clearance, including by promoting the research, application and sharing of innovative technological means to this effect.

#### Action Plan Indicator

Indicator #1: The number of States Parties that report promoting research, application, and sharing of innovative technological means.

#### Commentary

The mine action sector has proved itself adept at innovating to improve efficiency and effectiveness. The use of remote sensing technology such as unmanned aerial systems, animal detection systems, and mechanical techniques to identify mined areas, and the development of dual-sensor mine detectors that use ground-penetrating radar to reduce false positive signals, are just a few examples of where innovation and technology have benefitted the sector as a whole. This readiness to embrace new techniques and approaches is one that must be sustained for as long as there is contamination to address. Every mine-affected State Party that achieves significant efficiency gains through innovation should share its experiences with the other States Parties.

For the purposes of measuring this indicator, Mine Action Review's assessment is based on available information. States Parties may have promoted the research, application, and sharing of innovative methodologies without reporting publicly on them.

# Oslo Action Plan Section VIII: International Cooperation and Assistance

In their introduction to Section VIII of the Oslo Action Plan, on International Cooperation and Assistance, States Parties stressed that enhanced cooperation can support implementation of Convention obligations as soon as possible. This applies to survey and clearance, as it does to other thematic areas.

#### Seeking Assistance

Action #43 States Parties seeking assistance will develop resource mobilisation plans and use all mechanisms within the Convention to disseminate information on challenges and requirements for assistance, including through their annual Article 7 transparency reports and by taking advantage of the individualised approach. States Parties will share the outcomes of the individualised approach with the wider mine action community in order to maximise its impact.

#### **Action Plan Indicators**

- Indicator #1: The number of States Parties requiring support that provide information on progress, challenges and requirements for assistance in Article 7 reports and Convention meetings.
- Indicator #2: The number of States Parties that have taken advantage of the individualised approach and that report having received follow-up and/or increased support to meet the needs identified.

#### Commentary

Few States have the necessary resources to address their mine contamination on their own. The collaborative approach to implementing Article 5 obligations is one that has stood the Convention in good stead. Donors have been remarkably generous in supporting mine survey and clearance while mine action agencies can also give invaluable technical advice to address particular challenges. The onus, however, is on the mine-affected State Party to identify its needs for international assistance and to facilitate the receipt of that assistance. In recent years, individualised country-specific approaches have enabled a focus on the concerns and challenges of a particular State Party, thereby benefitting all concerned.

### National Coordination and Dialogue

**Action #44** States Parties will strengthen national coordination including by ensuring regular dialogue with national and international stakeholders on progress, challenges and support for implementation of their obligations under the Convention. They will consider, where relevant, establishing an appropriate national platform for regular dialogue among all stakeholders.

#### Action Plan Indicator

Indicator #1: The number of States Parties that have an in-country platform for dialogue among all stakeholders that meets on a regular basis.

#### Commentary

In addition to the overall coordination function performed by the national mine action centre, a mineaffected State Party should seek to establish a national platform that enables open and regular dialogue among all relevant stakeholders. Allowing all mine action actors to share their ideas and concerns in an informal and collaborative setting can help improve coordination of Article 5 implementation and demonstrate strong national ownership and political commitment to completion.

There is considerable scope for national platforms to enable a focus on the concerns and challenges of a particular State Party, thereby benefitting all concerned. In several States Parties national authorities convene regular meetings with clearance operators, but these do not include other stakeholders, such as donors.

# Oslo Action Plan Section IX: Measures to Ensure Compliance

The States Parties remain committed to ensuring compliance with the obligations of the Convention in order to reach its objectives.

### Compliance in Reporting

**Action #49** Any State Party implementing obligations in particular under <u>Article 5<sup>11</sup></u> that has not submitted an Article 7 report detailing progress in implementing these obligations each year will provide in close cooperation with the ISU an annual update on the status of implementation in line with Article 7 and will provide information to all States Parties in the most expeditious, comprehensive and transparent manner possible. If no information on implementing the relevant obligations for two consecutive years is provided, the President will assist and engage with the States Parties concerned in close cooperation with the relevant Committee.

#### Action Plan Indicator

Indicator #1: The percentage of States Parties that are implementing obligations under <u>Article 5<sup>12</sup></u> and that have not submitted an Article 7 report detailing progress in implementing these obligations in the last two years, that provide updates to all States Parties in Article 7 reports and during meetings of the States Parties.

#### Commentary

Annual reports on contamination and progress in land release are obligatory for every mine-affected State Party to the Convention under its Article 7. The Oslo Action Plan justly sees the failure by a State Party to comply with this obligation as a serious challenge to implementation.

<sup>&</sup>lt;sup>11</sup> Action #49 of the Oslo Action Plan also references Article 4 and retaining or transferring mines in line with Article 3, but for purposes of monitoring Mine Action Review has focused solely on Article 5.

<sup>&</sup>lt;sup>12</sup> The indicator in the Oslo Action Plan also references Article 4 and retaining mines in line with Article 3.1, but for purposes of monitoring Mine Action Review has focused solely on Article 5.

# Annex 1: 2023 Provisional Assessment by Mine Action Review of Implementation of Oslo Action Plan (OAP) Action Items Related to Survey and Clearance

Table 1 below details the 2023 provisional results of Mine Action Review's assessment of Oslo Action Plan (OAP) Action Items related to survey and clearance. The 2023 provisional results will then be finalised after the conclusion of the Twenty-First Meeting of States Parties to the Anti-Personnel Mine Ban Convention (APMBC, 21MSP), which is taking place on 20–24 November 2023 in Geneva. Mine Action Review welcomes feedback from States Parties and other stakeholders on the results of the assessment. Please send an email with any feedback or additional information for Mine Action Review's consideration to <u>MineActionReview@npaid.org</u>.

States Parties Assessed: For the purposes of Mine Action Review's assessment for Oslo Action Plan (OAP) indicators related to survey and clearance, Mine Action Review has generally assessed 30 of the 35 affected States Parties, namely: Afghanistan,\* Angola, Bosnia and Herzegovina (BiH), Cambodia, Chad, Colombia, Croatia, Democratic Republic of Congo (DR Congo),\* Ecuador,\* Eritrea,\* Ethiopia,\* Guinea-Bissau, Iraq, Mauritania,\* Niger, Nigeria, Oman,\* Peru, Senegal, Serbia, Somalia,\* South Sudan, Sri Lanka, Sudan,\* Tajikistan, Thailand, Türkiye (formerly known as Turkey), Ukraine, Yemen, and Zimbabwe.

**States Parties Not Assessed:** Cyprus and Palestine have not been assessed (except with respect to the indicator under Action Item #20 (indicator #2) on fulfilment of Article 5 obligations, as they do not have control over remaining mined areas under their Article 5 obligations. States Parties Burkina Faso,\* Cameroon,\* and Mali,\* all of which have new mined areas as a result of new use of anti-personnel mines of an improvised nature, but which have no new Article 5 deadline yet in place, have also not been assessed. This is the case except with respect to indicators under: Action Item #20 (indicator #2), on fulfilment of Article 5 obligations; Action Item #21 (indicator #1) on applying the provisions of the Convention to anti-personnel mines of an improvised nature; and Action Item #26 (indicator #3) on discovery of previously unknown mined areas.

States Parties marked with an \* are those which had still to submit an Article 7 report in 2023 (covering 2022) as at 1 November 2023. South Sudan submitted an Article 7 report in 2023 (covering 2022), but it only included information on victim assistance and not on any other provisions of the Convention.

Thematic Issue	Action Item	Indicator	Results (2023)	States Parties that have met the indicator	States Parties that have not met the indicator	States Parties for which it is unclear or unknown if the indicator	Additional Comments and Information
						has been met	
		Oslo Action Plan Section	on II: Best Practic	es for Implementin	g the Convention		
National	Action #1: Demonstrate	Indicator #2: The	83% [25 of 30	Afghanistan*	Ethiopia*	Niger	For the purposes of this
Ownership	high levels of national	percentage of mine-	affected	Angola	Eritrea*	South Sudan	indicator, Mine Action Review
		affected States Parties		BiH		Yemen	has assessed whether or not

#### Table 1: Provisional Results of the 2023 Assessment of implementation of OAP Action Items related to Survey and Clearance of Anti-Personnel Mines

ownership, <sup>13</sup> including by	that report making	States Parties	Cambodia	States Par	ties have made a
integrating Convention	national financial	assessed]	Chad	national fi	nancial contribution
implementation	commitments to the		Colombia	to their ov	vn Article 5
activities into national	implementation of their		Croatia	implemen	tation in 2022 or
development plans,	[Article 5] obligations		DR Congo*	2023.	
poverty reduction	under the Convention.		Ecuador*		
strategies, humanitarian			Guinea-Bissau	In some St	ates Parties, such
response plans and			Iraq	as Chad, D	R Congo, Guinea
national strategies for			Mauritania*	Bissau, an	d <b>Senegal</b> , national
the inclusion of persons			Nigeria	funding is	provided towards
with disabilities as			Oman*	the costs of	of the national mine
appropriate, and by			Peru	action cen	tre, but survey and
making financial and			Senegal	clearance	operations remain
other commitments to			Serbia	largely or	completely
implementation.			Somalia*	dependen	t on international
			Sri Lanka	funding.	
			Sudan*		
			Tajikistan	In <b>Maurit</b> a	ania, the National
			Thailand	Humanita	rian Demining
			Türkiye	Programm	e for Development
			Ukraine	(PNDHD) i	s funded nationally.
			Zimbabwe	Despite its	limited resources
				the PNDH	D also contributes
				to small-so	cale survey and
				clearance	of mined areas.
				The Gover	mment of <b>Somalia</b>
				does not p	provide any national
					r survey or
					, However, in 2022
				the Minist	ry of Defence in

<sup>&</sup>lt;sup>13</sup> The States Parties have defined national ownership as entailing the following: "maintaining interest at a high level in fulfilling Convention obligations; empowering and providing relevant State entities with the human, financial and material capacity to carry out their obligations under the Convention; articulating the measures its State entities will undertake to implement relevant aspects of Convention in the most inclusive, efficient and expedient manner possible and plans to overcome any challenges that need to be addressed; and making a regular significant national financial commitment to the State's programmes to implement the Convention".

							Somaliland provided a financial allocation to two manual clearance teams totalling 18 personnel. The Government of <b>South</b> <b>Sudan</b> has previously reported funding national mine action authority (NMAA) staff salaries and its sub- offices in Wau and Yei, although as at March 2023, the Yei office was still not operational, having closed in 2021 for security reasons. It was not clear what funding, if any, the Government of South Sudan provided to the NMAA in 2022. The government does not fund mine survey or clearance. It is unclear whether the internationally-recognised government of <b>Yemen</b> in Aden or de facto authorities
							Aden or de facto authorities in Sanaa provide funding to YEMAC.
National Strategies and Work Plans	Action #2: Develop evidence-based, costed and time-bound national strategies and work plans to fulfil and implement Convention	Indicator #1: The percentage of mine- affected States Parties that report having evidence-based, costed, and time-bound national	63% [19 of 30 affected States Parties assessed]	Angola BiH Cambodia Colombia Croatia DR Congo* Ecuador*	Afghanistan* Chad Ethiopia* Eritrea* Mauritania* Niger Nigeria	Peru Yemen	For the purposes of monitoring this indicator, Mine Action Review has assessed whether or not States Parties have <u>either</u> a work plan <u>or</u> a strategy that is

obligations as soon as	strategies and work	Guinea-Bissau	Somalia*	evidence-based, costed, and
possible.	plans in place.	Iraq	Ukraine	time-bound.
		Oman*		
		Senegal		Ethiopia had yet to present an
		Serbia		updated work plan as at time
		South Sudan		of writing.
		Sri Lanka		
		Sudan*		Guinea-Bissau presented a
		Tajikistan		two year costed work plan in
		Thailand		its 2022 deadline Extension
		Türkiye		Request. The work plan aims
		Zimbabwe		to complete national technical
				and non-technical survey.
				Iraq's National Mine Action
				Strategy 2023–2028, which
				was approved in June 2023,
				sets broad goals for both the
				DMA and IKMAA, the first
				time the two authorities have
				cooperated in drawing up a
				national plan.
				Mauritania has a work plan to
				clear identified hazardous
				areas in its jurisdiction or
				control. The work plan,
				however, has not been
				updated to reflect the most
				recent clearance or newly
				discovered areas. Part of the
				resources being sought by
				Mauritania are intended to
				update its work plan and put
				a new strategy in place.

							<ul> <li>While Peru has a work plan, it is based on the number of mined areas and not on the extent of contamination.</li> <li>Somalia's National Mine Action Strategic Plan 2018–2020 was extended until end of 2021. Somalia reported in 2022 that revision of the national strategy had been completed, but was pending approval. However, at the time of writing, no further update was available.</li> <li>Senegal now has work plan for 2023–25, which provides for non-technical survey (NTS) to better define the extent of contamination and clearance to facilitate the return of villagers displaced by conflict.</li> <li>Sri Lanka launched its new National Mine Action Completion Strategy 2023–</li> </ul>
							2027 in March 2023.
Gender and Diversity	Action #3: Ensure that the different needs and perspectives of women, girls, boys and men are considered and inform all areas of Convention implementation and	Indicator #1: The percentage of affected States Parties whose national work plans and strategies integrate gender and take the diverse needs and	50% [15 of 30 affected States Parties assessed]	Angola BiH Cambodia Colombia DR Congo* Guinea-Bissau Iraq	Chad Ecuador* Eritrea* Mauritania* Niger Nigeria Oman*	Afghanistan* Croatia Ethiopia*	For the purposes of monitoring this indicator, Mine Action Review has assessed whether or not States Parties have <u>either</u> a work plan <u>or</u> a strategy that

mine action	experiences of people in	Senegal	Peru	integrates gender and takes
programmes, in order to	affected communities	Serbia	Somalia*	into account diverse needs.
deliver an inclusive	into account.	South Sudan	Türkiye	
approach. Strive to		Sri Lanka	Ukraine	Although some women
remove barriers to full,		Sudan*	Yemen	continue to work in mine
equal and gender		Tajikistan		action in Afghanistan the
balanced participation in		Thailand		Talban government has not
mine action and in		Zimbabwe		pursued the previous
Convention meetings.				administration's
				commitments to
				mainstream gender in mine
				action.
				<b>BiH</b> 's national strategy says
				that "Under the leadership of
				BHMAC, relevant actors will
				include gender and diversity
				-
				into all phases of planning,
				realisation and follow-up of a
				mine activities". The extent t
				which this is being
				implemented varies between
				actors.
				<b>Colombia</b> 's diversity and
				gender policy is included in
				the Operations Plan 2023–
				2025, in line with the Nationa
				Development Plan 2022–
				2026.
				Cuince Discourse service disc
				Guinea-Bissau committed in
				its 2022 Article 5 deadline
				Extension Request to promot
				gender and diversity
				inclusivity at all stages of the

							mine action programme. It also promised that CAAMI will build its own gender and diversity policy and require operators to do follow suit. The extension request, however, did not contain clear and measurable targets. <b>Somalia</b> 's National Mine Action Strategic Plan 2018– 2020, which was extended until the end of 2021, did integrate gender and diversity considerations. However, at time of writing, it was not known if a revised strategy had yet been approved. One of the key next steps identified during Somalia's mine action workshop in March 2023 was the development of a gender work plan.
National Standards Reflecting IMAS	Action #5: Keep national mine action standards up to date in accordance with the latest International Mine Action Standards (IMAS), adapt them to new challenges and employ best practices to ensure efficient and effective implementation.	Indicator #1: The percentage of mine- affected States Parties that have updated their national standards to address new challenges and ensure the employment of best practices, taking into consideration the latest IMAS.	47% [14 of 30 affected States Parties assessed]	Afghanistan* Angola BiH Cambodia Colombia Croatia Iraq Niger South Sudan Sudan* Tajikistan	Ecuador* Eritrea* Ethiopia* Guinea-Bissau Peru Serbia Somalia* Sri Lanka Ukraine	Chad DR Congo* Mauritania* Nigeria Oman* Senegal Yemen	For the purposes of monitoring this indicator, Mine Action Review has focused our assessment on whether or not States Parties have updated national mine action standards (NMAS) to allow for evidence-based land release through both survey and clearance.

		Thailand		In <b>BiH</b> , the NMAS had been
		Türkiye		updated and as at June 2023
		Zimbabwe		were under review by BHMAC
		Zimbabwe		were under review by britting
				For Chad, FSD completed a
				review of 21 standards in
				2021 and said it updated 17 of
				them.
				In <b>Colombia,</b> 17 new NMAS
				(known as national technical
				norms (NTC)) were formally
				issued in 2021 but have not
				yet been fully operationalised,
				in particular due to debate on
				the TS standard.
				the 15 standard.
				Ecuador does not have NMAS.
				and reflect the latest IMAS.
1				Guines Pisseu dess not have
1				were awaiting approval.
				Iran has been reviewing
				Its national manuals on demining should be converted to NMAS and standard operating procedures (SOPs), and reflect the latest IMAS. <b>Guinea-Bissau</b> does not have NMAS, but in 2023, seven standards were drafted and were awaiting approval. <b>Iraq</b> has been reviewing national standards that were drafted nearly 20 years ago and has updated standards for non-technical and technical survey and mine

 1	1			
				clearance, battle area
				clearance, explosive
				ordnance disposal (EOD),
				marking, personal
				protective equipment, and
				operational accreditation.
				Mauritania recognises that an
				update to its NMAS is due,
				while also reporting that it
				had revised and adapted the
				NMAS to the "new ways of
				working". What is meant by
				this is unclear.
				In 2022, <b>Niger</b> updated its
				NMAS on NTS and also
				drafted new NMAS on tasking
				procedures and accreditation
				of mine action organisations.
				In Nigeria, UNMAS drafted
				national standards for NTS,
				which were reportedly
				published in January 2023.
				The standards to which <b>Oman</b>
				conducts land release are not
				known.
				KIIOWII.
				Peru has 16 national NMAS
				which form part of the
				Humanitarian Demining
				Procedures Manual. However,
				it has yet to develop new
				policies for land release, as
				policies for land release, ds

			per its updated National Plan
			for Demining for 2018–24.
			In December 2022, <b>Senegal</b>
			embarked on a review of
			standards particularly in
			relation to land release.
			A review of <b>Somalia</b> 's
			NMAS took place in 2021,
			however the draft, revised
			NMAS did not receive
			government approval in
			2022 and this was still
			pending at the time of
			writing.
			In Ukraine, an NMAS revision
			led by the GICHD, was
			initiated in March 2023 during
			a stakeholder workshop,
			focusing on land release,
			mechanical demining,
			terminology, mine detection
			dogs (MDDs), and quality
			management (QM) standards.
			International operators
			consider that the current
			NMAS in Ukraine require
			further development before
			they can be considered to be
			fit for purpose.
			In <b>Yemen</b> , the Yemen
			Executive Mine Action Centre
			<ul> <li>Internationally Recognised</li> </ul>

							Government (YEMAC-IRG) reported it has revised 31 chapters of NMAS, which were undergoing a final review and were expected to be approved and adopted before the end of 2023. They include standards relating to land release and are said to be compliant with IMAS and the 2019 Oslo Action Plan.
Information Management	Action #9: Establish and maintain a national information management system containing accurate and up-to-date data at the national level on the status of implementation. The design and implementation of information management systems will ensure that they are nationally owned, sustainable and take into account the need for data that can be accessed, managed and analysed post- completion.	Indicator #1: The percentage of mine- affected States Parties that report having a sustainable national information management system in place.	60% [18 of 30 affected States Parties assessed]	Angola BiH Cambodia Colombia Croatia Ecuador* Peru Oman* Serbia Somalia* South Sudan Sri Lanka Sudan* Tajikistan Thailand Türkiye Ukraine Zimbabwe	Ethiopia* Eritrea* Guinea-Bissau Niger Nigeria Senegal	Afghanistan* Chad DR Congo* Iraq Mauritania* Yemen	For the purposes of monitoring this indicator, Mine Action Review has assessed whether or not States Parties currently have a functioning mine action database. Several States Parties, such as <b>Sri Lanka</b> , have functional information management systems in place, but are still in the process of resolving historical data issues and/or strengthening or upgrading the systems. <b>BiH</b> is still in the progress of migrating from its own information management system to IMSMA Core.

			up with the support of FSD
			as part of the EU-funded
			PRODECO project but
			that ended in 2021 and the
			shortage of IM-trained
			staff casts doubt on the
			sustainability of the
			database.
			Although a version of IMSMA
			was installed and customised
			by EMAO prior to 2015, in
			2019, Ethiopia continued to
			instant com
			Irag's information
			-
			-
			In <b>Nigeria</b> , the National
			Humanitarian Mine Action
			database. Although a version of IMSI was installed and customis by EMAO prior to 2015, in 2019, <b>Ethiopia</b> continued report it was still using an "alternative data processin package" alongside the IMSMA database, due to a "gap" in the system's installation. <b>Iraq</b> 's information management is dependent on iMMAP, which is funded by the US and is not autonomous or self-sustaining. In <b>Nigeria</b> , the National

			information management
			capacity.
			. ,
			In Serbia, the Serbian Mine
			Action Centre (SMAC)
			currently uses its own
			information management
			system, but plans to migrate
			to IMSMA Core.
			In Somalia, SEMA decided to
			upgrade its database to
			IMSMA Core starting in 2022.
			The GICHD has been assisting
			SEMA with data clean-up
			prior to final migration to
			IMSMA Core, including through consolidation of data
			with operators' own
			databases.
			uatabases.
			Ukraine uses IMSMA Core.
			Ukraine's national database is
			fully cloud-based, with access
			rights and permissions to
			different datasets granted
			according to the requirements
			of the national authorities'
			partners, including national
			and international operators.
			Yemen has upgraded the
			information management
			system of YEMAC in the south
			to IMSMA Core, but coverage
			only currently extends to

						government-controlled areas and contamination data are out of date.
<b>Oslo Action Plan</b>	Section V: Survey and Clear	ance of Mined Areas				
An Accurate	Action #18: States	Indicator #1: The	10% [3 of 30	Angola	Afghanistan*	For the purposes of
Baseline of	Parties that have not yet	percentage of affected	affected	Oman*	BiH	monitoring this indicator,
Contamination	done so will identify the	States Parties that have	States Parties	Zimbabwe	Cambodia	Mine Action Review has made
	precise perimeter of	established an accurate	assessed]		Chad	an assessment on whether or
	mined areas, to the	and evidence-based			Colombia	not States Parties have
	extent possible, and	contamination baseline			Croatia	established an accurate and
	establish evidence-	no later than the			DR Congo*	evidence-based
	based, accurate	Nineteenth Meeting of			Ecuador*	contamination baseline as at
	baselines of	the States Parties in			Eritrea*	November 2023.
	contamination based on	2021 (and by each year			Ethiopia*	
	information collected	thereafter if not all			Guinea-Bissau	While many States Parties
	from all relevant sources	affected States Parties			Iraq	have established a baseline of
	no later than by the	have done so by 19MSP).			Mauritania*	anti-personnel mine
	Nineteenth Meeting of				Niger	contamination, in many
	the States Parties in				Nigeria	instances the baseline is
	2021.				Peru	assessed not to be accurate or
					Senegal	evidence-based and therefore
					Serbia	does not meet the OAP
					Somalia*	indicator.
					South Sudan	
					Sri Lanka	Some States Parties, such as
					Sudan*	BiH, Cambodia, Croatia,
					Tajikistan	Ethiopia, Serbia, South
					Thailand	Sudan, Mauritania,
					Türkiye	Tajikistan, Thailand, and
					Ukraine	Türkiye have a reasonable
					Yemen	idea of their baseline of anti-
						personnel mine
						contamination, but still
						require further survey to

can sometimes prevent hinder conflict-affected affected States Parties f accessing some mined a under their jurisdiction control. This was currer case for: Chad, Colomb Congo, Nigeria, Senegal, Somalia, Sout Sudan, Sudan, Ukraine, Yemen. It also concerns Burkina Faso, Cameroo Mali, which, as at 1 November 2023, had sti request a new Article 5 deadline to address new contamination. The Serbian Mine Actio Centre (SMAC) has still survey the previously unrecorded mine contamination discover Serbia in October 2019 August 2021 following f fires, but planued to commene NTS in 2023	more accurately delineate
can sometimes prevent hinder conflict-affected affected States Parties f accessing some mined a under their jurisdiction control. This was currer case for: Chad, Colomb Congo, Nigeria, Senegal, Somalia, Sout Sudan, Sudan, Ukraine, Yemen. It also concerns Burkina Faso, Cameroo Mali, which, as at 1 November 2023, had sti request a new Article 5 deadline to address new contamination. The Serbian Mine Actio Centre (SMAC) has still survey the previously unrecorded mine contamination discover Serbia in October 2019 August 2021 following f fires, but planued to commene NTS in 2023	some mined areas.
hinder conflict-affected affected States Parties 6 accessing some mined a under their jurisdiction control. This was curreer case for: Chad, Colomb Congo, Niger, Nigeria, Senegal, Somalia, Soutti Sudan, Sudan, Ukraine, Yemen. It also concerns Burkina Faso, Cameroo Mali, which, as at 1 November 2023, had sti request a new Article 5 deadline to address new contamination. The Serbian Mine Action Centre (SMAC) has still survey the previously unrecorded mine contamination discover Serbia in October 2019 August 2021 following f fires, but planned to commenc NTS in 2023	To a varying extent, insecurity
affected States Parties f accessing some mined a under their jurisdiction control. This was currer case for: Chad, Colomb Congo, Niger, Nigeria, Senegal, Somalia, Sout Sudan, Sudan, Ukraine, Yemen. It also concerns Burkina Faso, Cameroo Mali, which, as at 1 November 2023, had sti request a new Article 5 deadline to address new contamination. The Serbian Mine Action Centre (SMAC) has still survey the previously unrecorded mine contamination discover Serbia in October 2019 August 2021 following f fires, but planned to commence NTS in 2023	can sometimes prevent or
accessing some mined a under their jurisdiction control. This was curren case for: Chad, Colombi Congo, Niger, Nigeria, Senegal, Sonalia, South Sudan, Sudan, Ukraine, Yemen. It also concerns Burkina Faso, Cameroo Mali, which, as at 1 November 2023, had sti request a new Article 5 deadline to address new contamination. The Serbian Mine Action Centre (SMAC) has still survey the previously unrecorded mine contamination discover Serbia in October 2019 August 2021 following f fires, but planned to commence NTS in 2023	hinder conflict-affected
under their jurisdiction control. This was curree case for: Chad, Colombi Congo, Niger, Nigeria, Senegal, Somalia, Souti Sudan, Sudan, Ukraine, Yemen. It also concerns Burkina Faso, Cameroo Mali, which, as at 1 November 2023, had sti request a new Article 5 deadline to address new contamination. The Serbian Mine Action Centre (SMAC) has still survey the previously unrecorded mine and discover Serbia in October 2019 August 2021 following f fires, but planned to commence NTS in 2023	affected States Parties from
control. This was currer case for: Chad, Colombi Congo, Niger, Nigeria, Senegal, Somalia, Souti Sudan, Sudan, Ukraine, Yemen. It also concerns Burkina Faso, Cameroo Mali, which, as at 1 November 2023, had sti request a new Article 5 deadline to address new contamination. The Serbian Mine Actiol Centre (SMAC) has still survey the previously unrecorded mine contamination discover Serbia in October 2019 August 2021 following f fires, but planned to commence NTS in 2023	accessing some mined areas
Case for: Chad, Colombi Congo, Niger, Nigeria, Senegal, Somalia, Soutl Sudan, Sudan, Ukraine, Yemen. It also concerns Burkina Faso, Cameroo Mali, which, as at 1 November 2023, had st request a new Article 5 deadline to address new contamination. The Serbian Mine Action Centre (SMAC) has still survey the previously unrecorded mine contamination discover Serbia in October 2019 August 2021 following f fires, but planned to commence NTS in 2023	under their jurisdiction or
Congo, Niger, Nigeria, Senegal, Somalia, Souti Sudan, Sudan, Ukraine, Yemen. It also concernos Burkina Faso, Cameroo Mali, which, as at 1 November 2023, had sti request a new Article 5 deadline to address new contamination. The Serbian Mine Action Centre (SMAC) has still survey the previously unrecorded mine contamination discover Serbia in October 2019 August 2021 following f firres, but planned to commence NTS in 2023	control. This was currently the
Senegal, Somalia, South Sudan, Sudan, Ukraine, Yemen. It also concernso Burkina Faso, Cameroo Mali, which, as at 1 November 2023, had sti request a new Article 5 deadline to address new contamination. The Serbian Mine Action Centre (SMAC) has still survey the previously unrecorded mine contamination discover Serbia in October 2019 August 2021 following ff fires, but planned to commence NTS in 2023	case for: Chad, Colombia, DR
Sudan, Sudan, Ukraine, Yemen. It also concerns Burkina Faso, Cameroo Mali, which, as at 1 November 2023, had st request a new Article 5 deadline to address new contamination. The Serbian Mine Action Centre (SMAC) has still survey the previously unrecorded mine contamination discover Serbia in October 2019 August 2021 following f fires, but planned to commence NTS in 2023	Congo, Niger, Nigeria,
Sudan, Sudan, Ukraine, Yemen. It also concerns Burkina Faso, Cameroo Mali, which, as at 1 November 2023, had st request a new Article 5 deadline to address new contamination. The Serbian Mine Action Centre (SMAC) has still survey the previously unrecorded mine contamination discover Serbia in October 2019 August 2021 following f fires, but planned to commence NTS in 2023	Senegal, Somalia, South
Yemen. It also concerns Burkina Faso, Cameroo Mali, which, as at 1 November 2023, had sti request a new Article 5 deadline to address new contamination. The Serbian Mine Action Centre (SMAC) has still survey the previously unrecorded mine contamination disover Serbia in October 2019 August 2021 following fi fires, but planned to commence NTS in 2023	Sudan, Sudan, Ukraine, and
Mali, which, as at 1 November 2023, had sti request a new Article 5 deadline to address new contamination. The Serbian Mine Action Centre (SMAC) has still survey the previously unrecorded mine contamination discover Serbia in October 2019 August 2021 following f fires, but planned to commence NTS in 2023	Yemen. It also concerns
November 2023, had sti request a new Article 5 deadline to address new contamination. The Serbian Mine Action Centre (SMAC) has still survey the previously unrecorded mine contamination discover Serbia in October 2019 August 2021 following f fires, but planned to commence NTS in 2023	Burkina Faso, Cameroon, and
request a new Article 5 deadline to address new contamination. The Serbian Mine Action Centre (SMAC) has still survey the previously unrecorded mine contamination discover Serbia in October 2019 August 2021 following f fires, but planned to commence NTS in 2023	Mali, which, as at 1
deadline to address new contamination. The Serbian Mine Action Centre (SMAC) has still survey the previously unrecorded mine contamination discover Serbia in October 2019 August 2021 following f fires, but planned to commence NTS in 2023	November 2023, had still to
Image: state stat	request a new Article 5
The Serbian Mine Action Centre (SMAC) has still survey the previously unrecorded mine contamination discover Serbia in October 2019 August 2021 following f fires, but planned to commence NTS in 2023	deadline to address new
Centre (SMAC) has still survey the previously unrecorded mine contamination discover Serbia in October 2019 August 2021 following f fires, but planned to commence NTS in 2023	contamination.
Centre (SMAC) has still survey the previously unrecorded mine contamination discover Serbia in October 2019 August 2021 following f fires, but planned to commence NTS in 2023	The Serbian Mine Action
survey the previously unrecorded mine contamination discover Serbia in October 2019 August 2021 following f fires, but planned to commence NTS in 2023	
unrecorded mine contamination discover Serbia in October 2019 August 2021 following f fires, but planned to commence NTS in 2023	
Serbia in October 2019 August 2021 following f fires, but planned to commence NTS in 2023	
Serbia in October 2019 August 2021 following f fires, but planned to commence NTS in 2023	contamination discovered in
August 2021 following f fires, but planned to commence NTS in 2023	Serbia in October 2019 and
fires, but planned to commence NTS in 2023	August 2021 following forest
commence NTS in 2023	
	commence NTS in 2023 to
	determine the amount of
remaining mined area.	
Sri Lanka had almost	Sri Lanka had almost
	completed its NTS to more

							accurately determine the baseline of mined area.
		Indicator #2: The percentage of affected States Parties that report having established their baseline through inclusive consultations with women, girls, boys, and men.	47% [14 of 30 affected States Parties assessed]	Afghanistan* Angola BiH Cambodia Croatia Colombia DR Congo* Iraq South Sudan Sri Lanka Sudan* Tajikistan Thailand Zimbabwe	Ecuador* Eritrea* Ethiopia* Guinea-Bissau Niger Nigeria Peru Senegal Somalia* Türkiye Ukraine Yemen	Chad Mauritania* Oman* Serbia	
A Plan for Completion	Action #19: Develop evidence-based and costed national work plans, including projections of the number of areas and the amount of mined area to be addressed annually to achieve completion as soon as possible, and no later than their Article 5 deadline, to be presented at the Eighteenth Meeting of the States Parties in 2020.	Indicator #1: The percentage of affected States Parties presenting work plans for the implementation of Article 5 by the Eighteenth Meeting of the States Parties (and MSPs thereafter and by each year thereafter if not all affected States Parties have done so by 18MSP).	73% [22 of 30 affected States Parties assessed]	Afghanistan* Angola BiH Cambodia Chad Colombia Croatia DR Congo* Ecuador* Guinea-Bissau Oman* Peru Senegal Serbia Somalia* South Sudan Sri Lanka Sudan*	Eritrea* Ethiopia* Iraq Mauritania* Nigeria Ukraine Yemen	Niger	For the purposes of monitoring this indicator, Mine Action Review has assessed whether or not States Parties had an annual or multi-year work plan in place as at 1 November 2023. <b>Chad</b> presented a three-year work plan at the APMBC Intersessional meetings in June 2022. In 2023, <b>Colombia</b> presented an updated operational plan until 2025.

Tajikistan	In its 2022 Revised Article 5
Thailand	deadline extension request,
Türkiye	Ecuador presented a work
Zimbabwe	plan with annual clearance
ZIIIDabwe	
	targets until 2025.
	As at 1 November 2023,
	Ethiopia had yet to submit an
	updated work plan.
	Guinea-Bissau presented a
	two year costed work plan in
	its Article 5 deadline
	Extension Request granted in
	June 2022.
	In August 2023, the
	Commission Nationale pour la
	Collecte et le Contrôle des
	Armes Illicites (CNCCAI)
	informed Mine Action Review
	that <b>Niger</b> had submitted a
	new work plan to the APMBC
	ISU following submission of
	their Article 7 report, but that
	clearance activities will not
	begin until 2024. The work
	plan was not, however,
	available on the APMBC
	website as at time of writing.
	website as at time of writing.
	In June 2023, <b>Somalia</b>
	submitted a costed, detailed
	work plan for 2022–27, which
	is "based on Somalia's
	national strategy, approved

							by the Minister of Internal Security (MoIS)".
Updating of Work Plans	Action #20: Annually update their national work plans based on new evidence and report on adjusted milestones in their Article 7 reports by 30 April each year, including information on the number of areas and amount of mined area to be addressed annually and on how priorities have been established.	Indicator #1: The percentage of affected States Parties that have reported annual updates and adjusted milestones to their national work plans in their 30 April transparency reports.	47% [14 of 30 affected States Parties assessed]	Angola Cambodia Chad Colombia Guinea-Bissau Iraq Peru Senegal Serbia Tajikistan Thailand Türkiye Yemen Zimbabwe	BiH DR Congo* Ecuador* Eritrea* Ethiopia* Mauritania* Niger Nigeria Oman* Somalia* South Sudan Sri Lanka Sudan* Ukraine	Afghanistan* Croatia	For the purposes of monitoring this indicator, Mine Action Review's assessment also takes into consideration annual updates provided in new work plans submitted in 2023, including in Article 5 extension requests. *As at 1 November 2023, of the 30 States Parties assessed, Afghanistan, DR Congo, Ecuador, Eritrea, Ethiopia, Mauritania, Oman, and Somalia had still to submit an Article 7 report covering calendar year 2022 and are therefore marked as not having met this indicator. While Sudan has provided its APMBC Article 7 report covering 2022 to Mine Action Review, as at 1 November 2023 the Article 7 report covering 2022 to Mine Action Review, as at 1 November 2023 the Article 7 report provided to Mine Action Review covering 2022, included an updated work plan with targets for all explosive ordnance.

		<b>Burkina Faso, Cameroon,</b> and <b>Mali</b> had also still to submit an Article 7 report in 2023.
		Afghanistan has consistently submitted annual Article 7 reports but the disruption of the mine action sector management following the change of government in 2021 also disrupted national reporting and as at 1 November 2023 it had not submitted an APMBC Article 7 report for 2021 or 2022.
		<b>Croatia</b> adopted a revised work plan for 2022–26 in April 2022. It did not, however, include information on updated targets in its Article 7 reports (covering 2022).
		While <b>Somalia</b> had yet to submit its Article 7 report covering 2022, its detailed work plan for 2022–27 (submitted in June 2023), included annual milestones specifying which mined areas are to be addressed annually and their size.
		<b>South Sudan</b> submitted an Article 7 report covering

	Indicator #2: The	0 State Party <sup>14</sup>	Afghanictan*	2022, however, it only covered victim assistance and not clearance or other provisions of the Convention.
		fulfilled its	Afghanistan*	For the purposes of
	number of States Parties	Article 5	Angola BiH	monitoring this indicator, Mine Action Review's
	that have fulfilled their obligations under Article	obligations	ып Burkina Faso*	assessment is based on the
	5.	between the	Cambodia	number of States Parties that
	J.	start of the	Cameroon*	have fulfilled their obligations
		21MSP	Chad	under Article 5 since the start
		presidency in	Colombia	of the 21MSP presidency in
		November	Croatia	November 2022.
		2022 and 1	Cyprus	November 2022.
		November	DR Congo*	
		2023 [of 35	Ecuador*	
		affected	Eritrea*	
		States Parties]	Ethiopia*	
			Guinea-Bissau	
			Iraq	
			Mali*	
			Mauritania*	
			Niger	
			Nigeria	
			Oman*	
			Palestine	
			Peru	

<sup>&</sup>lt;sup>14</sup> While no State Party has fulfilled its treaty obligations since the conclusion of 20MSP in November 2022, to date, a total of 32 States Parties have completed survey and clearance: Algeria, Bhutan, Bulgaria, Burundi, Chile, Republic of Congo, Costa Rica, Denmark, Djibouti, France, The Gambia, Germany, <u>Greece</u>, Guatemala, Honduras, Hungary, Jordan, Malawi, <u>Montenegro</u>, Mozambique, Nicaragua, North Macedonia, <u>Palau</u>, Rwanda, Suriname, Swaziland, Tunisia, Uganda, United Kingdom, Venezuela, and Zambia. States Parties underlined are not listed on the AMPBC Implementation Support Unit (ISU)'s list, "States Parties That Have Completed Article 5", at: http://bit.ly/30xgu9r, presumably because they did not officially report having mined areas under the APMBC and/or have not made a formal declaration of fulfilment of their clearance obligations under the Convention. Guinea-Bissau was removed from the list in 2021 as it reported in June of that year that it had discovered previously unrecorded mined areas on its territory and was formally granted a new Article 5 deadline at 19MSP.

					Senegal Serbia Somalia* South Sudan Sri Lanka Sudan* Tajikistan Thailand Türkiye Ukraine Yemen Zimbabwe		
Anti-Personnel Mines of an Improvised Nature	Action #21: States Parties affected by anti- personnel mines of an improvised nature will ensure that they apply all provisions and obligations under the Convention to such contamination as they do for all other types of anti-personnel mines, including during survey and clearance in fulfilment of Article 5 and disaggregate by types of mines when reporting in fulfilment of Article 7 obligations.	Indicator #1: The number of [affected] States Parties that apply the provisions of the Convention to anti- personnel mines of an improvised nature (for the purpose of this indicator: survey, clear and report).	3 States Parties [of 15 affected States Parties assessed, including <b>Burkina Faso,</b> <b>Cameroon,</b> and <b>Mali</b> ]	Afghanistan* Colombia Sri Lanka	Burkina Faso* Cameroon* Mali* Nigeria	Chad Iraq Niger Somalia* Tajikistan Türkiye Ukraine Yemen	For the purposes of monitoring this indicator, Mine Action Review has assessed the following 15 States Parties it believes have contamination from anti- personnel mines of an improvised nature: Afghanistan, Burkina Faso, Cameroon, Chad, Colombia, Iraq, Mali, Niger, Nigeria, Somalia, Sri Lanka, Tajikistan, Türkiye, Ukraine, and Yemen. In Iraq, there has been a significant improvement in Article 7 reporting, but the authorities still use the catch- all term "IEDs" in their reporting, rather than using anti-personnel mines of an improvised nature (which refers to victim-activated IEDs

							that meet the definition of a mine). In <b>Somalia</b> , SEMA planned to start collecting data on contamination from anti- personnel mines of an improvised nature in 2020 but it is not clear what progress, if any, has been made on this.
Reporting Consistent with IMAS	Action #22: Report in a manner consistent with IMAS by providing information on the remaining challenges, disaggregating by "suspected hazardous areas" and "confirmed hazardous areas" and their relative size, as well as by the type of contamination. Report on progress in accordance with the land release methodology employed (i.e. cancelled through non-technical survey, reduced through technical survey, or cleared through clearance).	Indicator #1: The percentage of affected States Parties reporting on the remaining challenge and progress made in accordance with IMAS.	57% [17 of 30 affected States Parties assessed]	Afghanistan* Angola BiH Colombia Croatia Ethiopia* Iraq Mauritania* Senegal Serbia South Sudan Sri Lanka Sudan* Tajikistan Thailand Türkiye Zimbabwe	Cambodia DR Congo* Ecuador* Eritrea* Oman* Niger Nigeria Peru Somalia* Ukraine	Chad Guinea-Bissau Yemen	Unlike in the previous year, Angola's Article 7 report covering 2022 did classify hazardous areas into confirmed and suspected hazardous areas (CHAs/SHAs) in accordance with IMAS. For the first time, <b>BiH</b> reported the extent of its remaining contamination in a manner consistent with IMAS by classifying it into SHAs and CHAs in its Article 7 report covering 2022. <b>Cambodia</b> disaggregated land release by methodology employed, but classifies all mined areas only as SHAs in its Article 7 reporting. <b>Croatia</b> reported disaggregated data to Mine Action Review on mined area

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				cancelled through NTS and
				mined area reduced through
				TS in 2022, but only reported
				total combined mined area
				released through survey in its
				Article 7 transparency report.
				Guinea-Bissau has reported
				both SHAs and CHAs in its
				latest Article 7 report, but
				acknowledged that it did not
				use survey techniques
				recognised by IMAS and will
				need to resurvey the areas,
				including the 9 CHAs.
				0
				In Somalia, the authorities
				have not provided an updated
				estimate of remaining anti-
				personnel mine
				contamination since the end
				of 2019. Operators have
				reported on progress in land
				release.
				The baseline survey
				conducted in areas of <b>Yemen</b>
				controlled by the
				internationally-recognised
				government has started
				reporting CHAs and SHAs but
				so far has only covered a
				small area and is not being
				conducted in areas controlled
				by the de facto authorities in
				the north.
				the north.

Indicator #2: The	53% [16 of 30	Angola	DR Congo*	Afghanistan*	For the purposes of
percentage of affected	affected	BiH	Ecuador*		monitoring this indicator,
States Parties providing	States Parties	Cambodia	Eritrea*		Mine Action Review's
survey and clearance	assessed]	Chad	Ethiopia*		assessment is based on Article
data in Article 5		Colombia	Guinea-Bissau		7 reports and Article 5
extension requests and		Croatia	Mauritania*		deadline extension requests
Article 7 reports that		Iraq	Nigeria		submitted in 2023.
disaggregates by type of		Niger	Oman*		
contamination.		Peru	Somalia*		*As at 1 November 2023, of
		Senegal	South Sudan		the 30 States Parties assessed,
		Serbia	Sudan*		Afghanistan, DR Congo,
		Sri Lanka	Ukraine		Ecuador, Eritrea, Ethiopia,
		Tajikistan	Yemen		Mauritania, Oman, and
		Thailand			Somalia had still to submit an
		Türkiye			Article 7 report covering
		Zimbabwe			calendar year 2022 and are
					therefore marked as not
					having met this indicator.
					While Sudan has provided its
					APMBC Article 7 report
					covering 2022 to Mine Action
					Review, as at September 2023
					the Article 7 report had yet to
					be formally submitted and
					published online by the UN.
					The NMAA did, however,
					provide disaggregated data in
					Sudan's draft report Article 7
					report covering 2022,
					provided to Mine Action
					Review. In addition, Burkina
					Faso, Cameroon, and Mali
					had also still to submit an
					Article 7 report in 2023.

	1	T		
				Afghanistan has consistently
				submitted annual Article 7
				reports but the disruption of
				the mine action sector
				management following the
				change of government in
				2021 also disrupted national
				reporting and as at 1
				November 2023 it had not
				submitted an Article 7 report
				for 2021 or 2022.
				Guinea-Bissau's latest Article
				7 report and Article 5
				deadline Extension Request
				do not disaggregate by type
				of contamination, but Guinea
				Bissau believes that the
				majority of contamination is
				from UXO.
				Iraq disaggregates in its
				reporting by type of
				contamination, but reports
				anti-personnel mines of an
				improvised nature as "IEDs"
				and does not confirm that this
				data only includes victim
				activated IEDs that meet the
				definition of an anti-
				personnel mine.
				The Article 7 report submitted
				by <b>South Sudan</b> dated 30
				April 2023 covered victim
				assistance only and not
				assistance only and not

						clearance or any other sections.
Accurate and	Action #23: States	Indicator #1: The	0% [0 of 1	Ukraine		For the purposes of
Timely	Parties submitting	percentage of extension	affected		1	monitoring this indicator,
Extension	requests for extensions	requests that include	States Parties			Mine Action Review's
Requests	will ensure that these	detailed, costed, and	assessed		i	assessment is based on Article
	requests contain	multi-year work plans for	whose Article		1	5 deadline extension requests
	detailed, costed and	the extension period.	5 deadline		9	submitted in 2023.
	multi-year work plans for		extension			
	the extension period and		requests were			<b>Ukraine</b> has submitted an
	are developed through		submitted and			Article 5 deadline extension
	an inclusive process, in		considered in			request for consideration by
	line with the decisions of		2023. Eritrea		9	States Parties at 21MSP,
	the Seventh Meeting of		has still to			however it did not contain a
	the States Parties <sup>15</sup> and		request to			detailed, costed, and multi-
	the recommendations		extend its			year work plan.
	endorsed by the Twelfth		deadline and			
	Meeting of the States		is in serious			As at 1 November 2023,
	Parties in the paper		violation of			E <b>ritrea</b> had yet to submit an
	«Reflections on the		Article 5.			extension request for
	Article 5 Extensions		Burkina Faso,			consideration at 21MSP and
	Process". <sup>16</sup>		Cameroon,		1	remains in serious violation of
			and <b>Mali</b> had			Article 5. <b>Burkina Faso</b> ,
			also yet to			Cameroon, and Mali had also
			request a			not yet requested a new
			deadline			Article 5 deadline for
			extension to			consideration at 21MSP to
			address new			address new contamination
			anti-personnel			from anti-personnel mines of
			mine			an improvised nature.
			contamination			
			of an			

 <sup>&</sup>lt;sup>15</sup> Convention doc. APLC/MSP.7/2006/L.3, at: bit.ly/3d7HbGg.
 <sup>16</sup> Convention doc. APLC/MSP.12/2012/4, at: bit.ly/3jzi7KK.

		Indicator #2: The percentage of extension requests that are submitted in accordance with the process established by the States Parties.	improvised nature. 20% [1 of 5 affected States Parties assessed whose Article 5 deadline extension request were due to be considered in 2023. This includes <b>Eritrea</b> , which has still to request to extend its deadline and which is in serious violation of Article 5; and <b>Burkina Faso</b> , <b>Cameroon</b> and <b>Mali</b>	Ukraine	Burkina Faso* Cameroon* Eritrea* Mali*	For the purposes of monitoring this indicator, Mine Action Review's assessment is based on whether or not States Parties with Article 5 extensions due to be considered in 2023, submitted their request by 31 March 2023. Ukraine submitted the first draft of its Article 5 deadline extension request on 31 March 2023. As at 1 November 2023, Eritrea had yet to submit a request to extend its deadline and remains in serious violation of Article 5. Burkina Faso, Cameroon, and Mali had also not yet requested a new Article 5 deadline for consideration at 21MSP to
Declarations of	Action #25: States	Indicator #1: The	serious violation of Article 5; and <b>Burkina Faso,</b> Cameroon			and remains in serious violation of Article 5. <b>Burkina</b> Faso, Cameroon, and Mali had also not yet requested a new Article 5 deadline for
Completion	Action #25: States Parties who complete	percentage of States	0% [0 of 0 affected			For the purposes of monitoring this indicator,

	their clearance obligations will continue the best practice of submitting voluntary declarations of completion and give due consideration to the paper "Reflections and understandings on the implementation and completion of Article 5 mine clearance obligations" <sup>17</sup> in that regard.	Parties that have completed their Article 5 obligations and that submit voluntary declarations of completion.	States Parties that fulfilled their Article 5 obligations between the start of the 21MSP presidency and 1 November 2023]				Mine Action Review's assessment is based on those States Parties that have fulfilled their Article 5 obligations between the start of the 21MSP presidency in November 2022 and 1 November 2023.
Residual Demining Capacity	Action #26: Ensure that national strategies and work plans for completion make provisions for a sustainable national capacity to address previously unknown mined areas, including newly mined areas discovered following completion. In addressing these areas, they will consider the	Indicator #1: The percentage of affected States Parties that include provisions for addressing previously unknown mined areas in their national strategies and/or completion plans.	37% [11 of 30 affected States Parties assessed]	Afghanistan* Angola Cambodia Croatia Oman* South Sudan Sri Lanka Sudan* Tajikistan Thailand Zimbabwe	BiH Chad Colombia Eritrea* Ethiopia* Mauritania* Mauritania* Niger Nigeria Serbia Somalia* Ukraine	DR Congo* Ecuador* Guinea-Bissau Iraq Peru Senegal Türkiye Yemen	While several States Parties, such as <b>BiH</b> , <b>Iraq</b> , <b>Mauritania</b> , <b>Türkiye</b> , and <b>Ukraine</b> , have varying degrees of national clearance capacity (for example in the Armed Forces or Civil Defence), they have not stated publicly in their national strategies or completion plans how previously unknown mined areas (i.e. residual contamination) will be addressed.
	commitments made at the Twelfth Meeting of the States Parties as contained in the paper "Proposed rational						<b>BiH'</b> s National Mine Action Strategy for 2018– 2025 requires the development of a strategy

<sup>&</sup>lt;sup>17</sup> Convention doc. APLC/MSP.17/2018/10, at: https://bit.ly/2tdtmDM.

response t	to States	1 1	for the management of
-			_
Parties dis			residual contamination by
previously			2022. As at 18 August
mined are	-		2023, the strategy had still
deadlines			to be developed.
passed".18			
			DR Congo is reportedly
			developing with partners a
			work plan to address residual
			contamination. The plan will
			detail the necessary training
			in coordination and demining
			and the equipment needed
			for the Congolese Armed
			Forces (FARDC), the
			Congolese National Police
			(PNC), and civilian staff in
			CCLAM.
			Iraq does not have a
			strategy in place for
			sustainable capacity to
			manage residual
			contamination but its new
			National Mine Action
			Strategy for 2023–28
			commits to developing
			one.
			In 2022, <b>Tajikistan</b> appointed
			an adviser for residual risk
			management, with a view to
			incorporating a plan for this
			incorporating a plan for this

<sup>&</sup>lt;sup>18</sup> Convention doc. APLC/MSP.12/2012/7, at: https://bit.ly/34NE9U7.

Indicator #2: The percentage of affected States Parties that report having put in place sustainable national capacities to address the discovery of previously unknown mined areas.23% [7 of 30 affected States Parties assessed]Afghanistan* Ecuador*Angola BiH Cambodia ChadIraq Senegal Tajkistan Tajkistan Chad Colombia Croatia DR Congo* Eritrea* Ethiopia* Guinea-Bissau Mairina* Niger Niger South SudanIraq Senegal Tajkistan Chad Colombia Croatia DR Congo* Eritrea* Ethiopia* South SudanAngola BiH BiH Chad Croatia DR Congo* Eritrea* Ethiopia* Guinea-Bissau Mairina* Niger South SudanAs noted above, while many States Parties have national capacity capable of addressing anti-personnel mines (for example Armed Forces, Civil Protection, or Police), this on its own is indicator.Image: the image shows a state of the image shows and						into the 2021–2025 National Mine Action Strategy. A technical manual on residual risk management has been produced and national capacity to address residual risk is being developed. <b>Senegal</b> has stated that any residual mine threats would be dealt with by Senegal's military engineers.
BiH's National Mine Action	percentage of affected States Parties that report having put in place sustainable national capacities to address the discovery of previously	affected States Parties	Ecuador* Oman* Peru Sri Lanka Thailand	BiH Cambodia Chad Colombia Croatia DR Congo* Eritrea* Ethiopia* Guinea-Bissau Mauritania* Niger Nigeria Serbia Somalia* South Sudan Sudan* Türkiye	Senegal Tajikistan	States Parties have national capacity capable of addressing anti-personnel mines (for example Armed Forces, Civil Protection, or Police), this on its own is insufficient to meet this indicator. There should be an agreed plan in place specifying which national entity is responsible for addressing residual contamination, under which circumstances, and which ensures provision is made for long-term access to the national information management database.

	1	1	
			requires the development of a
			strategy for the management
			of residual contamination by
			2022. As at 1 August 2023,
			the strategy had still to be
			developed.
			In <b>Ecuador</b> , CONTRAMINAS
			reported that, after Article 5
			completion, and in
			coordination with its
			Ecuadorian counterpart,
			CENDESMI, it will be
			responsible for managing any
			residual contamination that is
			encountered.
			encountered.
			Iraq does not have a strategy
			in place for sustainable
			capacity to manage residual
			contamination but its new
			National Mine Action Strategy
			for 2022–28 commits to
			developing one.
			In <b>South Sudan</b> , an EOD
			mobile team was trained
			within the NMAA and
			accredited during an eight-
			month project that concluded
			in March 2022. South Sudan is
			to seek funding to enable an
			independent entity to train
			and equip the NMAA in taking
			the lead in coordinating the
	1		

				response to new reports of hazardous items.
				<b>Senegal</b> has stated that any residual mine threats would be dealt with by Senegal's military engineers.
				Sudan has a plan to deal with residual risk and liability post completion. NMAC has continued to deal with any residual contamination in the Eastern states through deploying teams with government funding. However, it is planned that in the long term Sudan will establish a sustainable national capacity within the military or police. Tajikistan had produced a technical manual on residual risk management and national capacity to address residual risk is being developed.
Indicator #3: The percentage of States Parties that discover previously unknown mined areas, including newly mined areas, that apply the decision of the	50% [3 of 6 affected States Parties assessed]	Guinea-Bissau Mauritania* Nigeria	Burkina Faso* Cameroon* Mali*	For the purposes of monitoring this indicator, Mine Action Review's assessment concerns States Parties that discover newly mined areas after fulfilment of their respective Article 5 obligations.

		Twelfth Meeting of the States Parties.				Guinea-Bissau, Mauritania, and Nigeria have all been granted an extension to their respective Article 5 deadlines, to address mined areas discovered after fulfilment of its Article 5 obligations. However, as at 1 November 2023, Guinea-Bissau and Mauritania had still to submit an Article 7 report covering calendar year 2022.
Innovation and Efficiency	Action #27: Take appropriate steps to improve the effectiveness and efficiency of survey and clearance, including by promoting the research, application and sharing of innovative technological means to this effect.	Indicator #1: The number of States Parties that report promoting research, application, and sharing of innovative technological means.	6 States Parties [of 30 affected States Parties assessed]	Afghanistan* Croatia Iraq Türkiye Ukraine Zimbabwe	Angola BiH Cambodia Chad Colombia DR Congo* Ecuador* Eritrea* Ethiopia* Guinea-Bissau Mauritania* Niger Nigeria Oman* Peru Senegal Serbia Somalia* South Sudan Sri Lanka Sudan*	For the purposes of monitoring this indicator, Mine Action Review's assessment is based on information relating to the period between the start of the 21MSP presidency in November 2022 and 1 November 2023, based on available information. States Parties may have promoted the research, application, and sharing of innovative methodologies without reporting publicly on them. Prior to the change of regime in <b>Afghanistan</b> in August 2021, DMAC worked closely with the HALO Trust in developing survey, clearance, and national standards for

	Tajikistan	tackling mines of an
	Thailand	improvised nature. Since the
	Yemen	change of government, de
		facto authorities have
		cooperated in research and
		information sharing on
		improvised mine types.
		Croatia hosts an international
		symposium annually, during
		which new detection and
		clearance technologies are
		shared. In other research
		initiatives, at the Croatian
		Mine Action Centre – Centre
		for Testing, Development and
		Training (HCR-CTRO) test
		sites, a team from
		Manchester University has
		been testing an advanced
		multi-frequency metal
		detector, an integrated
		frequency domain ground
		penetrating radar, and several
		options for cm level position
		sensing.
		In Iraq, HALO has continued
		to trial Wirehound VR1
		ground penetrating radar
		detectors and started use of
		drones for task evaluation
		before deploying assets. NPA
		has routinely used drones to
		assess NTS tasks coordinating
		closely with local authorities

			on the location and time
			when they are operated.
			Türkiye's defence industries
			developed the Mechanical
			Mine Clearing Equipment
			(MEMATT). This is a light
			medium, unmanned demining
			machine with a tiller
			attachment, particularly
			suitable for demining on the
			flat terrain along the Syrian
			border. In 2022, Türkiye's
			military demining units were
			augmented with six MEMATT-
			II demining machines
			Ukraine has been exploring
			the use of drones for mine
			detection with promising
			results, which has proven
			both efficient and cost-
			effective especially when
			deployed soon after the
			contamination occurred and
			before the mines are covered
			with vegetation. When used
			in the right conditions, drones
			can be used to swiftly cover
			large areas and can
			significantly speed up survey
			operations.
			Following a successful trial,
			use of the micro-excavator by
			HALO in <b>Zimbabwe</b> was

						approved in November 2022. The micro-excavator is capable of reducing the number of manual excavations by 80% and can complete an excavation in under one minute. This innovation increases the safety of manual clearance and also has the potential to increase efficiency.
Oslo Action Pla Seeking	n Section VIII: International C Action #43: States	ooperation and Assistance Indicator #1: The	13 States	Angola	Afghanistan*	For the purposes of
Assistance	Parties seeking assistance will develop resource mobilisation plans and use all mechanisms within the Convention to disseminate information on challenges and requirements for assistance, including through their annual Article 7 transparency reports and by taking advantage of the individualised approach. States Parties will share the outcomes of the	number of States Parties requiring support that provide information on progress, challenges and requirements for assistance in Article 7 reports and Convention meetings.	Parties [of 29 affected States Parties assessed that require financial support]	Chad Colombia Guinea-Bissau Iraq Niger Peru Sri Lanka Tajikistan Thailand Türkiye Yemen Zimbabwe	BiH Cambodia Croatia DR Congo* Ecuador* Eritrea* Ethiopia* Mauritania* Nigeria Senegal Serbia Somalia* South Sudan Sudan* Ukraine	monitoring this indicator, Mine Action Review's assessment is based on 29 affected States Parties assessed, which require financial support, and excludes <b>Oman</b> which is entirely nationally funded. *As at 1 November 2023, of the 30 States Parties assessed, <b>Afghanistan</b> , <b>DR Congo</b> , <b>Ecuador</b> , <b>Eritrea</b> , <b>Ethiopia</b> , <b>Mauritania</b> , <b>Oman</b> , and <b>Somalia</b> had still to submit an Article 7 report covering calendar year 2022 and are
	individualised approach with the wider mine action community in order to maximise its impact.					therefore marked as not having met this indicator. While <b>Sudan</b> has provided its APMBC Article 7 report covering 2022 to Mine Action

[	1 1		
			Review, as at September 2023
			the Article 7 report had yet to
			be formally submitted and
			published online by the UN.
			The report provided to Mine
			Action Review references a
			resource mobilisation and
			invites support from the
			international community and
			donors. In addition, Burkina
			Faso, Cameroon, and Mali
			had also still to submit an
			Article 7 report covering
			2022.
			Afghanistan has consistently
			submitted annual Article 7
			reports but the disruption of
			the mine action sector
			management following the
			change of government in
			2021 also disrupted national
			reporting and as at 1
			November 2023 it had not
			submitted an Article 7 report
			for 2021 or 2022.
			While Cambodia, Senegal,
			and Serbia provided
			information on progress (and
			in Serbia's case on challenges
			too), in their respective Article
			7 reports, they did not
			provide details of their
			requirements for assistance.

				<b>South Sudan</b> 's Article 7 report covering 2022, only addressed victim assistance and did not reference resource mobilisation.
Indicator #2: The number of States Parties that have taken advantage of the individualised approach and that report having received follow-up and/or increased support to meet the needs identified.	1 State Party [of 17 affected States Parties assessed, that have taken advantage of the individualised approach]	Sudan*	Angola BiH Cambodia Chad Croatia DR Congo* Ecuador* Guinea-Bissau Mauritania* Niger Senegal Serbia Somalia* Sri Lanka Tajikistan Zimbabwe	As at 1 November 2023, the following 17 States Parties had taken advantage of the individualised approach to- date: Angola (2018) BiH (2020) Cambodia (2019 and 2022) Chad (2022) Croatia (2016) DR Congo (2020) Ecuador (2019) Guinea-Bissau (2022) Mauritania (2020) Niger (2020) Senegal (2023) Serbia (2018) Somalia (2018) Sri Lanka (2018) Sudan (2018) Tajikistan (2019) Zimbabwe (2017 and 2018) Mine Action Review is not aware which of these States have received follow-up and/or increased support to meet the needs identified, following their individualised approach meetings.

							<b>Sudan</b> initially reported receiving support following the individualised meeting in 2018, although it is unclear whether this support still continues.
National Coordination and Dialogue	Action #44: States Parties will strengthen national coordination including by ensuring regular dialogue with national and international stakeholders on progress, challenges and support for implementation of their obligations under the Convention. They will consider, where relevant, establishing an appropriate national platform for regular dialogue among all stakeholders.	Indicator #1: The number of States Parties that have an in-country platform for dialogue among all stakeholders that meets on a regular basis.	6 States Parties [of 30 affected States Parties assessed]	Angola BiH Cambodia Colombia Tajikistan Zimbabwe	Afghanistan* Chad DR Congo* Ethiopia* Guinea-Bissau Iraq Mauritania* Nigeria Senegal Serbia Somalia* South Sudan Sudan* Sri Lanka Thailand	Croatia Ecuador* Eritrea* Niger Oman* Peru Türkiye Ukraine Yemen	<ul> <li>While mine action sub- clusters exist in some affected States Parties, these are UN led and are not necessarily considered in and of themselves to have met this criterion.</li> <li>In several States Parties, such as Iraq and Somalia, national authorities convene regular meetings with clearance operators, but these do not include other stakeholders, such as donors.</li> <li>In BiH, a Country Coalition was established between BiH and Germany in 2020, but regrettably did not meet in 2021, 2022, or 2023 to-date.</li> <li>In Croatia, there is an in- country platform for dialogue which meets on a regular basis, consisting of representatives from the Mol and the association of private</li> </ul>

		companies in demining. It is
		not, however, known if the
		platform includes donors,
		such as the EU.
		In <b>Colombia</b> , a National
		Dialogue on Mine Action as a
		contribution to the Total
		Peace Policy was convened in
		December 2022 in Bogota,
		bringing together all
		stakeholders in country to
		discuss development of the
		next national work plan. This
		process, convening all
		stakeholders together, has
		continued during 2023.
		Mauritania appealed to the
		international community to
		form an in-country platform
		for dialogue/Country Coalition
		in several fora. This, however,
		has not yet materialised.
		In Niger, the CNCCAI reported
		that it co-chaired several
		coordination meetings with
		UNMAS and civil society
		actors during 2022.
		In <b>South Sudan</b> , monthly
		-
		coordination meetings, co-
		coordination meetings, co- chaired by the NMAA and
		coordination meetings, co- chaired by the NMAA and UNMAS, that bring together

		 		2023 having been largely
				dormant in recent years.
				There is, however, no national
				platform including donors.
				In Sri Lanka, several meetings
				have been held with all
				stakeholders over the last
				year, as part of elaboration of
				the completion process.
				In Sudan, NMAC ordinarily
				holds a Country Coordination
				Forum with all stakeholders
				twice a year, though only one
				took place in 2021 due to the
				political and security
				situation, and none was held
				in 2022. UNMAS and NMAC
				led mine action sub-cluster
				meetings to coordinate
				progress, tackle challenges,
				and support Article 5
				implementation in Sudan.
				In Illuning, while there is a -
				In <b>Ukraine</b> , while there is no
				national platform to bring
				together all stakeholders,
				implementing partners meet
				on regular basis and form
				several technical and
				coordination working groups
				with participation from the
				Ukrainian authorities,
				represented by the MoD, the
				State Emergency Security

						Services (SESU), and at times the National Mine Action Authority (NMAA). In some countries, such as <b>Oman</b> , only national government entities are engaged in Article 5 implementation.
		Oslo Action Pla	an Section IX: Me	asures to ensure co	ompliance	
Compliance in	Action #49: Any State	Indicator #1: The	33% [1 of 3	Nigeria	Eritrea*	For the purposes of
Reporting	Party implementing	percentage of States	affected		Somalia*	monitoring this indicator,
	obligations in particular	Parties that are	States Parties			Mine Action Review's
	<u>under Article 519</u> that has	implementing	that had not			assessment is based on those
	not submitted an Article	obligations <u>under Article</u>	submitted			States Parties that have not
	7 report detailing	<u>5<sup>20</sup> and that have not</u>	previously			submitted Article 7 reports in
	progress in	submitted an Article 7	submitted			2021 (covering 2020) and
	implementing these	report detailing progress	Article 7			2022 (covering 2021).
	obligations each year	in implementing these	reports in			
	will provide in close	obligations in the last	2021 and			*As at 1 November 2023, of
	cooperation with the ISU	two years, that provide	2022. In			the 30 States Parties assessed,
	an annual update on the	updates to all States	addition,			Afghanistan, DR Congo,
	status of implementation	Parties in Article 7	Burkina Faso,			Ecuador, Eritrea, Ethiopia,
	in line with Article 7 and	reports and during	Cameroon,			Mauritania, Oman, and
	will provide information	meetings of the States	and <b>Mali</b> had			Somalia had still to submit an
	to all States Parties in	Parties.	not submitted			Article 7 report covering
	the most expeditious,		Article 7			calendar year 2022. While
	comprehensive and		reports in			Sudan has provided its
	transparent manner		2021, 2022, or			APMBC Article 7 report
	possible. If no		2023 (as at 1			covering 2022 to Mine Action

<sup>&</sup>lt;sup>19</sup> Action #49 of the Oslo Action Plan also references Article 4 and retaining or transferring mines in line with Article 3, but for purposes of monitoring Mine Action Review has focused solely on Article 5.

<sup>&</sup>lt;sup>20</sup> The indicator in the Oslo Action Plan also references Article 4 and retaining mines in line with Article 3.1, but for purposes of monitoring Mine Action Review has focused solely on Article 5.

information on	November	Review, as at September 2023
implementing the	2023]	the Article 7 report had yet to
relevant obligations for		be formally submitted and
two consecutive years is		published online by the UN. In
provided, the President		addition, <b>Burkina Faso</b> ,
will assist and engage		Cameroon, and Mali had also
with the States Parties		still to submit an Article 7
concerned in close		report in 2023.
cooperation with the		
relevant Committee.		Afghanistan has consistently
		submitted annual Article 7
		reports but the disruption of
		the mine action sector
		management following the
		change of government in
		2021 also disrupted national
		reporting and as at 1
		November 2023 it had not
		submitted an Article 7 report
		for 2021 or 2022.
		Nigeria had not submitted an
		Article 7 transparency report
		since 2012, but did then
		submit a report in 2023
		(covering 2022).
		<b>Oman</b> 's most recent publicly
		available Article 7 report was
		submitted in 2021 (covering
		2020). As at September 2023,
		no Article 7 report covering in
		2021 or 2022 were publicly
		available on the UNODA
		website.

States Parties marked with an \* are those which had still to submit an Article 7 report in 2023 (covering 2022) as at 1 November 2023.