Contents

Introduction and States Parties Assessed .................................................................3

Oslo Action Plan Section II: Best Practices for Implementing the Convention .................4
  National Ownership ..............................................................................................4
  National Strategies and Work Plans .....................................................................5
  Gender and Diversity ...........................................................................................6
  National Standards Reflecting IMAS ....................................................................7
  Information Management .......................................................................................8

Oslo Action Plan Section V: Survey and Clearance of Mined Areas ..............................8
  An Accurate Baseline of Contamination ..................................................................9
  A Plan for Completion ...........................................................................................9
  Updating of Work Plans .....................................................................................10
  Anti-Personnel Mines of an Improvised Nature ....................................................11
  Reporting Consistent with IMAS ..........................................................................11
  Accurate and Timely Extension Requests ............................................................12
  Declarations of Completion ..................................................................................12
  Residual Demining Capacity ................................................................................13
  Innovation and Efficiency .....................................................................................14

Oslo Action Plan Section VIII: International Cooperation and Assistance ....................15
  Seeking Assistance ..............................................................................................15
  National Coordination and Dialogue ..................................................................15

Oslo Action Plan Section IX: Measures to Ensure Compliance ....................................16
  Compliance in Reporting ......................................................................................16

Annex 1: 2023 Provisional Assessment by Mine Action Review of Implementation of Oslo
  Action Plan (OAP) Action Items Related to Survey and Clearance ..........................17
Introduction and States Parties Assessed

This Guide, which includes results of provisional monitoring in 2023 by Mine Action Review, aims to assess and support the implementation of Article 5 of the 1997 Anti-Personnel Mine Ban Convention (APMBC). It does so by focusing on the Oslo Action Plan, adopted at the Fourth Review Conference in November 2019, describing how the Action Plan addresses survey and clearance, and explaining how progress in implementing those commitments in the Action Plan will be assessed. This Guide follows the Oslo Action Plan’s approach by detailing commitments that apply specifically to survey and clearance operations in all affected States Parties, as well as general best practices in mine action that are cross-cutting in nature.

Mine Action Review’s formal assessment of progress under the Oslo Action Plan is published annually before each Meeting of the States Parties, through to the Convention’s Fifth Review Conference in 2024. Our annual assessment, which draws on research conducted for Mine Action Review’s annual Clearing the Mines reports, monitors the 24 indicators from the Oslo Action Plan that are relevant to survey and clearance. These include indicators from Section II (best practices for implementing the Convention); Section V (survey and clearance of mined areas); Section VII (international cooperation and assistance); and Section IX (measures to ensure compliance). A summary table of the 2023 provisional results of Mine Action Review’s Oslo Action Plan monitoring is in Annex 1. The 2023 provisional results will be finalised after the conclusion of the Twenty-First Meeting of States Parties to the APMBC (21MSP) taking place in Geneva on 20–24 November 2023.

Sources for the monitoring of progress according to the 24 indicators include official Convention reporting (Article 7 reports and statements in both intersessional meetings and meetings of States Parties); statements in the annual United Nations (UN) National Mine Action Directors meetings and other relevant fora; and information provided directly to Mine Action Review by national authorities, clearance operators, the UN Mine Action Service (UNMAS), the UN Development Programme (UNDP), the Geneva International Centre for Humanitarian Demining (GICHD), the Organization for Security and Co-operation in Europe (OSCE), and other key stakeholders.

This report is offered in the spirit of openness and constructive dialogue, accountability, and measurability. Viewed alongside Mine Action Review’s annual Clearing the Mines report, we hope it will enable the mine action community to determine what measures are needed to improve the rate of progress in Article 5 implementation in affected States Parties between now and the Fifth Review Conference. Successful national ownership of mine action programmes requires political engagement by both the affected nation and supporting states. It also often requires support from implementing partners, be it financial, technical, or strategic, as well as honest reflection on challenges to progress. Different actors can add value in different ways in supporting affected States Parties to achieve their Article 5 obligations efficiently and effectively. It is intended that Mine Action Review’s constructive monitoring and analysis serve as a strategic tool in these endeavours.

Mine Action Review welcomes feedback from States Parties and other stakeholders on the results of the assessment. Please email MineActionReview@npaid.org with any feedback and/or additional information for our consideration.

States Parties Assessed: For the purposes of Mine Action Review’s assessment for Oslo Action Plan (OAP) indicators related to survey and clearance, Mine Action Review has generally assessed 30 of the

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1 See: www.mineactionreview.org.
35 affected States Parties, namely: Afghanistan,* Angola, Bosnia and Herzegovina (BiH), Cambodia, Chad, Colombia, Croatia, Democratic Republic of Congo (DR Congo),* Ecuador,* Eritrea,* Ethiopia,* Guinea-Bissau, Iraq, Mauritania,* Niger, Nigeria, Oman,* Peru, Senegal, Serbia, Somalia,* South Sudan, Sri Lanka, Sudan,* Tajikistan, Thailand, Türkiye (formerly known as Turkey), Ukraine, Yemen, and Zimbabwe.

**States Parties Not Assessed:** Cyprus and Palestine have not been assessed (except with respect to the indicator under Action Item #20 (indicator #2) on fulfilment of Article 5 obligations, as they do not have control over remaining mined areas under their Article 5 obligations. States Parties Burkina Faso,* Cameroon,* and Mali,* all of which have new mined areas as a result of new use of anti-personnel mines of an improvised nature, but which have no new Article 5 deadline yet in place, have also not been assessed. This is the case except with respect to indicators under: Action Item #20 (indicator #2), on fulfilment of Article 5 obligations; Action Item #21 (indicator #1) on applying the provisions of the Convention to anti-personnel mines of an improvised nature; and Action Item #26 (indicator #3) on discovery of previously unknown mined areas.

States Parties marked with an * are those which had still to submit an Article 7 report in 2023 (covering 2022) as at 1 November 2023. South Sudan has submitted an Article 7 report in 2023 (covering 2022), but it only included information on victim assistance and not on any other provisions of the Convention.

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**Oslo Action Plan Section II: Best Practices for Implementing the Convention**

Since the entry into force of the Convention in 1999, the States Parties have identified best practices that are key to the successful implementation of the Convention’s obligations. The following cross-cutting issues apply to survey and clearance under the Anti-Personnel Mine Ban Convention, as they do to other thematic issues (e.g. stockpile destruction, victim assistance). At the heart of the Convention is national ownership, which has been defined to include political will, the provision of funding, and implementing the Convention inclusively, efficiently, and expediently, as well as overcoming any challenges that need to be addressed. Information management is critical to any mine action programme, informing work plans and multi-year strategies, while the adoption and revision of national standards promote efficient methodologies, safety, and security. A progressive approach to gender and diversity ensures the benefits of mine action are shared by all.

**National Ownership**

**Action #1** Demonstrate high levels of national ownership,\(^2\) including by integrating Convention implementation activities into national development plans, poverty reduction strategies, humanitarian

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\(^2\) Ibid.
response plans and national strategies for the inclusion of persons with disabilities as appropriate, and by making financial and other commitments to implementation.

**Action Plan Indicator**

➢ **Indicator #2:** The percentage of mine-affected States Parties that report making national financial commitments to the implementation of their [Article 5] obligations under the Convention.

**Commentary**

National ownership encompasses a wide-ranging set of activities that enable and support the implementation of the Convention’s obligations. Support from central government and relevant regional authorities should be of both a financial and a political nature.

With respect to survey and clearance, there are two overarching institutions that the International Mine Action Standards (IMAS) identify as being of critical importance: a national mine action authority3 and a national mine action centre.4 The national mine action authority is an interministerial body that should ensure a whole-of-government approach to mine action. It sets overall strategy and policy for the mine action programme and helps to ensure that national development plans, poverty reduction strategies, and humanitarian response plans duly reflect the impact of landmines and action to ensure their speedy removal and destruction.

The national mine action centre is an operational coordinating body that ensures that all mine action stakeholders follow national standards and procedures, are tasked according to appropriate priorities, and are monitored during their work. The national mine action centre will normally house and maintain the national mine action database, whether that be the Information Management System for Mine Action (IMSMA) or another system. While not a specified indicator in the Oslo Action Plan, the number of mine-affected States Parties having a functioning and effective mine action authority and mine action centre is also a good reflection of their commitment to national ownership, along with their national financial commitments.

For the purposes of measuring this indicator, Mine Action Review has assessed whether or not States Parties have made a financial contribution to their own Article 5 implementation in 2022 or 2023. Governments support their mine action programmes to varying degrees, with some States Parties funding all mine clearance, while others support both the national mine action centre and in part survey and clearance efforts, which are then also funded by external sources, including international donors.

**National Strategies and Work Plans**

**Action #2** Develop evidence-based, costed and time-bound national strategies and work plans to fulfil and implement Convention obligations as soon as possible.

**Action Plan Indicator**

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3 A national mine action authority should be supported by regional action, especially in federal or devolved systems or where jurisdiction over a territory is contested.

4 The national mine action centre may be supported and complemented by regional mine action centres.
➢ Indicator #1: The percentage of mine-affected States Parties that report having evidence-based, costed, and time-bound national strategies and work plans in place.

**Commentary**

Every mine-affected State Party should have an evidence-based, multi-year mine action strategic plan and a realistic annual work plan in place. A national mine action strategy is a multi-year plan that identifies goals for the mine action programme and strategic priorities for achieving them. Five years is a common time period for a strategic plan, though this period can legitimately differ (such as a consequence of a State Party’s Article 5 deadline). As the Oslo Action Plan indicates, the national mine action strategic plan should also be evidence-based and costed, with its own in-built indicators to enable progress to be assessed.

Within the context and parameters of the national mine action strategy, a work plan is typically an annual plan that sets detailed objectives for survey, clearance, information management, training, standardisation, and quality management (quality assurance and quality control). As is the case with the multi-year strategy, the annual work plan should be evidence-based and costed. Where, as often occurs, other forms of contamination exist, such as cluster munition remnants or other explosive remnants of war (ERW), work plans should ensure that synergies exist between mine clearance and battle area clearance capacities, priorities, and tasking.

**Gender and Diversity**

**Action #3** Ensure that the different needs and perspectives of women, girls, boys and men are considered and inform all areas of Convention implementation and mine action programmes, in order to deliver an inclusive approach. Strive to remove barriers to full, equal and gender balanced participation in mine action and in Convention meetings.

**Action Plan Indicator**

➢ Indicator #1: The percentage of affected States Parties whose national work plans and strategies integrate gender and take the diverse needs and experiences of people in affected communities into account.

**Commentary**

It is increasingly understood that duly reflecting broader gender and diversity considerations in survey and clearance operations, as well as in the personnel staffing of the mine action programme, can have a significant and positive impact on its overall effectiveness. National authorities and their implementing partners should ensure that mine action is conducted in a way that involves, benefits, and protects everyone and that the barriers are removed to enable full and equal participation. Integrating and mainstreaming gender and diversity considerations into a programme is not something that just happens, it takes proactive, practical steps and proper consideration at each and every stage of programme planning – project design, implementation, monitoring, and evaluation. Every affected State Party should therefore ensure that gender and diversity needs, in particular of minorities, are effectively taken into account in the implementation of their mine action programme, including determination of clearance priorities and tasks.

While there has been considerable progress in promoting gender equality in mine action over the last few years, the same cannot yet be said for diversity. Minorities are often marginalised both in terms
of clearance priorities and with respect to employment and participation in the mine action sector. Mine action can and should counteract systemic discrimination based on diversity factors such as race, ethnicity, language, religion, disability, sexual orientation, social class, and age. Mine action programmes should ensure that diversity is mainstreamed alongside gender, and taking an intersectional approach can help identify where different diversity aspects are overlapping and creating interdependent systems of discrimination. Steps are being taken in some mine action programmes to factor in diversity considerations, at the least, raising awareness of the issues, but significant challenges remain.

For the purposes of establishing the OAP baseline value for this indicator, Mine Action Review has assessed whether or not States Parties have either a work plan or a strategy that integrates gender and takes into account diverse needs. States Parties have included gender and diversity to varying degrees in their national strategies and plans.

National Standards Reflecting IMAS

**Action #5** Keep national mine action standards up to date in accordance with the latest International Mine Action Standards (IMAS), adapt them to new challenges and employ best practices to ensure efficient and effective implementation.

**Action Plan Indicator**

➢ **Indicator #1:** The percentage of mine-affected States Parties that have updated their national standards to address new challenges and ensure the employment of best practices, taking into consideration the latest IMAS.

**Commentary**

The IMAS\(^5\) have been developed to improve safety, efficiency and effectiveness in mine action and to promote a common and consistent approach to the conduct of mine action operations.\(^6\) They constitute industry best practice for safe and effective mine action operations. Published and overseen by UNMAS with the support of other UN and mine action agencies (commercial and nongovernmental organisations), national authorities and the GICHD, they set out in detail how survey and clearance operations should be designed, managed, and implemented. Particularly important are IMAS 02.10 on the establishment of a mine action programme; the glossary of mine action terms in IMAS 04.10; IMAS 07.11 on Land Release; the IMAS on technical and non-technical survey (08.20 and 08.10, respectively); and clearance requirements (09.10).

The IMAS are intended to be adapted to the national context in the form of national mine action standards (NMAS), so that programmes can take due account of local circumstances on issues such as clearance depth and training requirements. They are also updated regularly to take account of lessons learned in other programmes, as reflected in international best practice. The framework of standards is developed and maintained by an international Review Board that is chaired by UNMAS, supported by a dedicated secretariat based at the GICHD, and comprises experts from across the mine action sector. Executive oversight is provided by a director-level Steering Group composed of members from four UN agencies and the GICHD.

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\(^5\) At: https://www.mineactionstandards.org/.

Accordingly, Action 5 of the Oslo Action Plan is emphasising the need for national programmes to be alert to changes that may be relevant for their own national standards. In each mine-affected State Party, the IMAS on survey and clearance should be formally reviewed, and if necessary updated, at least once every three years.

For the purposes of establishing the OAP baseline value for this indicator, Mine Action Review has focused our assessment on whether or not States Parties have updated national standards to allow for evidence-based land release through both survey and clearance.

**Information Management**

*Action #9 Establish and maintain a national information management system containing accurate and up-to-date data at the national level on the status of implementation. The design and implementation of information management systems will ensure that they are nationally owned, sustainable and take into account the need for data that can be accessed, managed and analysed post-completion.*

**Action Plan Indicator**

- **Indicator #1:** The percentage of mine-affected States Parties that report having a sustainable national information management system in place.

**Commentary**

Information management is at the core of mine action. No mine action programme can be either efficient or effective (or indeed sustainable) if it is not supported by a national information management system that identifies accurately the location of suspected and confirmed hazardous areas and records (and disaggregates) details of cancellation by non-technical survey, reduction by technical survey, and release by clearance. Every mine-affected State Party should ensure the national mine action information management system is both accurate and up-to-date.

The Information Management System for Mine Action (IMSMA) has become the *de facto* standard database for mine action programmes. Over two-thirds of States Parties with Article 5 obligations are using IMSMA. A State Party is, however, free to choose any system that is effective and which is maintained to ensure accuracy. A sustainable information management system is one that is nationally owned. It needs to be maintained not just throughout the implementation of Article 5 of the Convention but also afterwards as the risk of encountering residual contamination (or other forms of contamination) will often be significant.

For the purposes of measuring this indicator, Mine Action Review has assessed whether or not States Parties have a functioning, and not just sustainable, mine action database. A well-managed information management system is one in which information is entered in a timely manner by trained personnel, is subject to quality assurance, and is accessible and transparent.

**Oslo Action Plan Section V: Survey and Clearance of Mined Areas**

In their introduction to Section V of the Oslo Action Plan, on Survey and Clearance of Mined, States Parties acknowledged the “considerable progress” made by affected States in addressing mined areas, but called for an increase in the pace of survey and clearance so that all Parties may meet their Article
5 obligations as soon as possible. In reiterating the ambition of completing their clearance obligations “to the fullest extent possible by 2025”, they noted the challenge arising from new use of anti-personnel mines in recent conflicts, including those of an improvised nature.

**An Accurate Baseline of Contamination**

**Action #18** States Parties that have not yet done so will identify the precise perimeter of mined areas, to the extent possible, and establish evidence-based, accurate baselines of contamination based on information collected from all relevant sources no later than by the Nineteenth Meeting of the States Parties in 2021.

**Action Plan Indicators**

- **Indicator #1**: The percentage of affected States Parties that have established an accurate and evidence-based contamination baseline no later than the Nineteenth Meeting of the States Parties in 2021 (and by each year thereafter if not all affected States Parties have done so by 19MSP).
- **Indicator #2**: The percentage of affected States Parties that report having established their baseline through inclusive consultations with women, girls, boys, and men.

**Commentary**

The national mine action information system cannot be accurate and up-to-date if it is not informed by a representative baseline of contamination nationwide. Mistakes in survey can exaggerate hugely the extent of the problem and lead to clearance resources being wasted on uncontaminated areas. High-quality survey can be achieved without excessive expenditure. An accurate baseline is, or should be, the starting point for all successful national mine action programmes, established through a combination of evidence-based non-technical and technical survey. In general, a high proportion of confirmed hazardous areas to suspected hazardous areas indicates a more reliable baseline. To a varying extent, insecurity can sometimes prevent or hinder conflict-affected States Parties from accessing some mined areas under their jurisdiction or control.

The Oslo Action Plan calls for all mine-affected States Parties that have not yet done so to establish an accurate and evidence-based contamination baseline by the Nineteenth Meeting of the States Parties (19MSP) in 2021 and by each year thereafter. This includes anti-personnel mines of an in improvised nature, as reflected in Action Item 21 (see below). The methodology of the survey must be inclusive, which calls for age- and gender-appropriate consultations at local level, as well as inclusion of marginalised groups. While many States Parties have established a baseline of anti-personnel mine contamination, in many instances the baseline is assessed not to be accurate or evidence-based, or inclusive, and therefore does not meet the OAP indicator(s).

**A Plan for Completion**

**Action #19** Develop evidence-based and costed national work plans, including projections of the number of areas and the amount of mined area to be addressed annually to achieve completion as soon as possible, and no later than their Article 5 deadline, to be presented at the Eighteenth Meeting of the States Parties in 2020.

**Action Plan Indicator**
➢ **Indicator #1:** The percentage of affected States Parties presenting work plans for the implementation of Article 5 by the Eighteenth Meeting of the States Parties (and MSPs thereafter if not all affected States Parties have done so by 18MSP).

**Commentary**

A multi-year strategic plan sets long-term goals for mine action, in particular with a view to fulfilling Article 5 obligations as soon as possible. This multi-year plan is then broken down into a series of annual work plans that detail which areas will be cleared within a calendar year. Both plans should be evidence-based and costed.

Of course, it is hoped that each mine-affected State Party will fulfil its survey and clearance obligations within its initial 10-year deadline. Unfortunately, that has so far proved to be the exception rather than the rule. At the least, every mine-affected State Party should have a realistic plan in place to fulfil its Article 5 obligations as soon as possible.

The plan should also reflect synergies with efforts to tackle other forms of contamination, Convention reporting obligations, and links to broader development.

**Updating of Work Plans**

*Action #20* Annually update their national work plans based on new evidence and report on adjusted milestones in their Article 7 reports by 30 April each year, including information on the number of areas and amount of mined area to be addressed annually and on how priorities have been established.

**Action Plan Indicators**

➢ **Indicator #1:** The percentage of affected States Parties that have reported annual updates and adjusted milestones to their national work plans in their 30 April transparency reports.

➢ **Indicator #2:** The number of States Parties that have fulfilled their obligations under Article 5.

**Commentary**

Article 7 transparency reports are an important source of information on the amount of mined area released through survey and clearance in the previous year, the amount of anti-personnel mine contamination remaining, and planned land release outputs to release it. Often, however, Article 7 reports are not accurate. Annual survey and clearance data provided to Mine Action Review are often more accurate than are the annual data included in the Article 7 reports. This is, in part, due to the fact that where possible our researchers double check all of the information with that provided by the different clearance operators engaged in-country in survey and clearance.

Every mine-affected State Party should have an annual work plan to support implementation of its multi-year strategic plan for the fulfilment of its Article 5 obligations. On a regular basis (preferably annually), multi-year national mine action strategies will need to be reviewed to take account of progress that is either quicker or slower than that originally envisaged. “Fail to plan: plan to fail” as the cliché has it. Accompanying annual work plans should be updated/elaborated annually. It may be that annual work plans are also updated during the course of the year to take account of changing circumstances, but this is more rarely done, at least in a formal manner. Article 7 transparency reports provide an excellent opportunity to provide adjusted milestones for planned survey and clearance outputs.
Anti-Personnel Mines of an Improvised Nature

**Action #21** States Parties affected by anti-personnel mines of an improvised nature will ensure that they apply all provisions and obligations under the Convention to such contamination as they do for all other types of anti-personnel mines, including during survey and clearance in fulfilment of Article 5 and disaggregate by types of mines when reporting in fulfilment of Article 7 obligations.

**Action Plan Indicator**

➢ Indicator #1: The number of [affected] States Parties that apply the provisions of the Convention to anti-personnel mines of an improvised nature (for the purpose of this indicator: survey, clear and report).

**Commentary**

All mines that fit the definition of Article 2(1) of the 1997 Anti-Personnel Mine Ban Convention must be cleared and destroyed in accordance with Article 5 and reported upon in accordance with Article 7. It does not matter whether the mines were manufactured, artisanally produced, or home-made. Thus, Paragraph 6 of the Oslo Declaration, adopted at the final plenary meeting of the Fourth Review Conference on 29 November 2019, stipulates that States Parties “will continue and strengthen our efforts to stigmatise and end the use of these weapons banned under the Convention, including new use of anti-personnel mines of an improvised nature, for which all the Convention’s provisions apply.”

Every affected State Party with an improvised mine threat must include survey and clearance in the fulfilment of its Article 5 obligations and in its reporting on implementation.

**Reporting Consistent with IMAS**

**Action #22** Report in a manner consistent with IMAS by providing information on the remaining challenges, disaggregating by “suspected hazardous areas” and “confirmed hazardous areas” and their relative size, as well as by the type of contamination. Report on progress in accordance with the land release methodology employed (i.e. cancelled through non-technical survey, reduced through technical survey, or cleared through clearance).

**Action Plan Indicators**

➢ Indicator #1: The percentage of affected States Parties reporting on the remaining challenge and progress made in accordance with IMAS.

➢ Indicator #2: The percentage of affected States Parties providing survey and clearance data in Article 5 extension requests and Article 7 reports that disaggregates by type of contamination.

**Commentary**

Common problems in reporting on progress in implementing Article 5 include an inability to distinguish a suspected hazardous area (SHA) from a confirmed hazardous area (CHA). In the context of Article 5, a SHA is an area where there is reasonable suspicion of contamination on the basis of indirect evidence of the presence of anti-personnel mines; and a CHA refers to an area where the presence of contamination has been confirmed on the basis of direct evidence of the presence of anti-personnel mines. A CHA should be established by high-quality evidence-based non-technical survey, supplemented as necessary by technical survey.
Reporting must clearly disaggregate anti-personnel mined areas from areas with other types of explosive ordnance (e.g. anti-vehicle mines or ERW). Anti-personnel mines of an improvised nature should be reported as anti-personnel mines and not as IEDs [improvised explosive devices].

Land release output data should be clearly disaggregated by the land release methodology employed (i.e. cancelled through non-technical survey, reduced through technical survey, or released through clearance).

An initial survey of a large, previously unsurveyed area (even a district) that, it was thought, might contain contamination but which in fact does not, may not be reported as land release under IMAS.

**Accurate and Timely Extension Requests**

**Action #23** States Parties submitting requests for extensions will ensure that these requests contain detailed, costed and multi-year work plans for the extension period and are developed through an inclusive process, in line with the decisions of the Seventh Meeting of the States Parties’ and the recommendations endorsed by the Twelfth Meeting of the States Parties in the paper “Reflections on the Article 5 Extensions Process”.

**Action Plan Indicators**

- **Indicator #1:** The percentage of extension requests that include detailed, costed, and multi-year work plans for the extension period.
- **Indicator #2:** The percentage of extension requests that are submitted in accordance with the process established by the States Parties.

**Commentary**

Every mine-affected State Party that submits an extension request should ensure that it is accurate and contains data that are internally consistent. According to the procedure agreed by States Parties for the submission of Article 5 extension requests, any request should be submitted at the latest by the end of March in the year within which a meeting of States Parties or a Review Conference is being asked to consider it. The request should be detailed and include among others, the nature and extent of remaining mined areas; a detailed work plan covering the amount of time requested, with measurable benchmarks; existing national demining structures and capacities; and the expected resources available and/or required in order to address the remaining challenge.

Submission of deadline extension requests in a timely manner gives the APMBC Committee on Article 5 Implementation and States Parties the opportunity to review the request carefully and seek clarification from the requesting State Party on any points that are unclear. One of the main problems in requests is that the data they contain are either not consistent with the State’s other reporting or they are contradicted by other data presented elsewhere in the same extension request.

For the purposes of measuring this indicator, Mine Action Review’s assessment is based on Article 5 extension requests submitted in 2023.

**Declarations of Completion**

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Action #25 States Parties who complete their clearance obligations will continue the best practice of submitting voluntary declarations of completion and give due consideration to the paper “Reflections and understandings on the implementation and completion of Article 5 mine clearance obligations” in that regard.

Action Plan Indicator

➢ Indicator #1: The percentage of States Parties that have completed their Article 5 obligations and that submit voluntary declarations of completion.

Commentary

Every mine-affected State Party that completes survey and clearance of all mined areas containing anti-personnel mines should submit a declaration of completion that reflects fulfilment of all clearance obligations. But a mine-affected State Party should only declare fulfilment of its Article 5 obligations when it is convinced that it has done so. Premature declaration of completion may lead subsequently to compliance concerns, as was the case in the past with Jordan and Mozambique, for example.

To have duly fulfilled their Article 5 obligations, a State Party must have made every effort to identify all mined areas suspected or confirmed to contain anti-personnel mines and then to have released all of those areas by an appropriate combination of non-technical survey, technical survey, and clearance.

For the purposes of monitoring this indicator, Mine Action Review’s assessment is based on the number of States Parties that have fulfilled their obligations under Article 5 since the start of the 19MSP presidency in November 2021.

Residual Demining Capacity

Action #26 Ensure that national strategies and work plans for completion make provisions for a sustainable national capacity to address previously unknown mined areas, including newly mined areas discovered following completion. In addressing these areas, they will consider the commitments made at the Twelfth Meeting of the States Parties as contained in the paper “Proposed rational response to States Parties discovering previously unknown mined areas after deadlines have passed”.

Action Plan Indicators

➢ Indicator #1: The percentage of affected States Parties that include provisions for addressing previously unknown mined areas in their national strategies and/or completion plans.
➢ Indicator #2: The percentage of affected States Parties that report having put in place sustainable national capacities to address the discovery of previously unknown mined areas
➢ Indicator #3: The percentage of States Parties that discover previously unknown mined areas, including newly mined areas, that apply the decision of the Twelfth Meeting of the States Parties.

Commentary

10 Convention doc. APLC/MSP.12/2012/7, at: bit.ly/2QMODwU.
Even if a State Party has duly fulfilled its Article 5 obligations, individual mines and small mined areas may not have been discovered and reported during survey. If previously unknown mined areas are later encountered, they must be accurately reported through Convention mechanisms and released. (There may also be new contamination resulting from armed conflict, such as occurred in Ukraine.) This means that a State must prepare for a sustainable demining capacity to address such areas even when it believes that its demining is complete. This is the residual demining capacity. Such capacity may exist within the armed forces, the police, or civil defence organisations (or other competent departments or services). It could potentially be part of a cooperation agreement with a neighbouring country. It is also important to maintain the national mine action information database for this purpose.

While some States Parties have varying degrees of national clearance capacity (for example in the Armed Forces or Civil Defence), they have not stated publicly in their national strategies or completion plans how previously unknown mined areas will be addressed. There should be an agreed plan in place specifying which national entity is responsible for addressing residual contamination, under which circumstances, and which ensures provision is made for long-term access to the national information management database.

Innovation and Efficiency

*Action #27 Take appropriate steps to improve the effectiveness and efficiency of survey and clearance, including by promoting the research, application and sharing of innovative technological means to this effect.*

*Action Plan Indicator*

➢ *Indicator #1: The number of States Parties that report promoting research, application, and sharing of innovative technological means.*

*Commentary*

The mine action sector has proved itself adept at innovating to improve efficiency and effectiveness. The use of remote sensing technology such as unmanned aerial systems, animal detection systems, and mechanical techniques to identify mined areas, and the development of dual-sensor mine detectors that use ground-penetrating radar to reduce false positive signals, are just a few examples of where innovation and technology have benefitted the sector as a whole. This readiness to embrace new techniques and approaches is one that must be sustained for as long as there is contamination to address. Every mine-affected State Party that achieves significant efficiency gains through innovation should share its experiences with the other States Parties.

For the purposes of measuring this indicator, Mine Action Review’s assessment is based on available information. States Parties may have promoted the research, application, and sharing of innovative methodologies without reporting publicly on them.
Oslo Action Plan Section VIII: International Cooperation and Assistance

In their introduction to Section VIII of the Oslo Action Plan, on International Cooperation and Assistance, States Parties stressed that enhanced cooperation can support implementation of Convention obligations as soon as possible. This applies to survey and clearance, as it does to other thematic areas.

Seeking Assistance

Action #43 States Parties seeking assistance will develop resource mobilisation plans and use all mechanisms within the Convention to disseminate information on challenges and requirements for assistance, including through their annual Article 7 transparency reports and by taking advantage of the individualised approach. States Parties will share the outcomes of the individualised approach with the wider mine action community in order to maximise its impact.

Action Plan Indicators

➢ Indicator #1: The number of States Parties requiring support that provide information on progress, challenges and requirements for assistance in Article 7 reports and Convention meetings.
➢ Indicator #2: The number of States Parties that have taken advantage of the individualised approach and that report having received follow-up and/or increased support to meet the needs identified.

Commentary

Few States have the necessary resources to address their mine contamination on their own. The collaborative approach to implementing Article 5 obligations is one that has stood the Convention in good stead. Donors have been remarkably generous in supporting mine survey and clearance while mine action agencies can also give invaluable technical advice to address particular challenges. The onus, however, is on the mine-affected State Party to identify its needs for international assistance and to facilitate the receipt of that assistance. In recent years, individualised country-specific approaches have enabled a focus on the concerns and challenges of a particular State Party, thereby benefitting all concerned.

National Coordination and Dialogue

Action #44 States Parties will strengthen national coordination including by ensuring regular dialogue with national and international stakeholders on progress, challenges and support for implementation of their obligations under the Convention. They will consider, where relevant, establishing an appropriate national platform for regular dialogue among all stakeholders.

Action Plan Indicator

➢ Indicator #1: The number of States Parties that have an in-country platform for dialogue among all stakeholders that meets on a regular basis.
Commentary

In addition to the overall coordination function performed by the national mine action centre, a mine-affected State Party should seek to establish a national platform that enables open and regular dialogue among all relevant stakeholders. Allowing all mine action actors to share their ideas and concerns in an informal and collaborative setting can help improve coordination of Article 5 implementation and demonstrate strong national ownership and political commitment to completion.

There is considerable scope for national platforms to enable a focus on the concerns and challenges of a particular State Party, thereby benefitting all concerned. In several States Parties national authorities convene regular meetings with clearance operators, but these do not include other stakeholders, such as donors.

Oslo Action Plan Section IX: Measures to Ensure Compliance

The States Parties remain committed to ensuring compliance with the obligations of the Convention in order to reach its objectives.

Compliance in Reporting

Action #49 Any State Party implementing obligations in particular under Article 5\textsuperscript{11} that has not submitted an Article 7 report detailing progress in implementing these obligations each year will provide in close cooperation with the ISU an annual update on the status of implementation in line with Article 7 and will provide information to all States Parties in the most expeditious, comprehensive and transparent manner possible. If no information on implementing the relevant obligations for two consecutive years is provided, the President will assist and engage with the States Parties concerned in close cooperation with the relevant Committee.

Action Plan Indicator

- Indicator #1: The percentage of States Parties that are implementing obligations under Article 5\textsuperscript{12} and that have not submitted an Article 7 report detailing progress in implementing these obligations in the last two years, that provide updates to all States Parties in Article 7 reports and during meetings of the States Parties.

Commentary

Annual reports on contamination and progress in land release are obligatory for every mine-affected State Party to the Convention under its Article 7. The Oslo Action Plan justly sees the failure by a State Party to comply with this obligation as a serious challenge to implementation.

\textsuperscript{11} Action #49 of the Oslo Action Plan also references Article 4 and retaining or transferring mines in line with Article 3, but for purposes of monitoring Mine Action Review has focused solely on Article 5.

\textsuperscript{12} The indicator in the Oslo Action Plan also references Article 4 and retaining mines in line with Article 3.1, but for purposes of monitoring Mine Action Review has focused solely on Article 5.

Table 1 below details the 2023 provisional results of Mine Action Review’s assessment of Oslo Action Plan (OAP) Action Items related to survey and clearance. The 2023 provisional results will then be finalised after the conclusion of the Twenty-First Meeting of States Parties to the Anti-Personnel Mine Ban Convention (APMBC, 21MSP), which is taking place on 20–24 November 2023 in Geneva. Mine Action Review welcomes feedback from States Parties and other stakeholders on the results of the assessment. Please send an email with any feedback or additional information for Mine Action Review’s consideration to MineActionReview@npaid.org.

States Parties Assessed: For the purposes of Mine Action Review’s assessment for Oslo Action Plan (OAP) indicators related to survey and clearance, Mine Action Review has generally assessed 30 of the 35 affected States Parties, namely: Afghanistan,* Angola, Bosnia and Herzegovina (BiH), Cambodia, Chad, Colombia, Croatia, Democratic Republic of Congo (DR Congo),* Ecuador,* Eritrea,* Ethiopia,* Guinea-Bissau, Iraq, Mauritania,* Niger, Nigeria, Oman,* Peru, Senegal, Serbia, Somalia,* South Sudan, Sri Lanka, Sudan,* Tajikistan, Thailand, Türkiye (formerly known as Turkey), Ukraine, Yemen, and Zimbabwe.

States Parties Not Assessed: Cyprus and Palestine have not been assessed (except with respect to the indicator under Action Item #20 (indicator #2) on fulfilment of Article 5 obligations, as they do not have control over remaining mined areas under their Article 5 obligations. States Parties Burkina Faso,* Cameroon,* and Mali,* all of which have new mined areas as a result of new use of anti-personnel mines of an improvised nature, but which have no new Article 5 deadline yet in place, have also not been assessed. This is the case except with respect to indicators under: Action Item #20 (indicator #2), on fulfilment of Article 5 obligations; Action Item #21 (indicator #1) on applying the provisions of the Convention to anti-personnel mines of an improvised nature; and Action Item #26 (indicator #3) on discovery of previously unknown mined areas.

States Parties marked with an * are those which had still to submit an Article 7 report in 2023 (covering 2022) as at 1 November 2023. South Sudan submitted an Article 7 report in 2023 (covering 2022), but it only included information on victim assistance and not on any other provisions of the Convention.

Table 1: Provisional Results of the 2023 Assessment of Implementation of OAP Action Items related to Survey and Clearance of Anti-Personnel Mines

<table>
<thead>
<tr>
<th>Thematic Issue</th>
<th>Action Item</th>
<th>Indicator</th>
<th>Results (2023)</th>
<th>States Parties that have met the indicator</th>
<th>States Parties that have not met the indicator</th>
<th>States Parties for which it is unclear or unknown if the indicator has been met</th>
<th>Additional Comments and Information</th>
</tr>
</thead>
<tbody>
<tr>
<td>National Ownership</td>
<td>Action #1: Demonstrate high levels of national ownership</td>
<td>Indicator #2: The percentage of mine-affected States Parties</td>
<td>83% [25 of 30 affected]</td>
<td>Afghanistan* Angola BiH</td>
<td>Ethiopia* Eritrea*</td>
<td>Niger South Sudan Yemen</td>
<td>For the purposes of this indicator, Mine Action Review has assessed whether or not...</td>
</tr>
</tbody>
</table>
The States Parties have defined national ownership as entailing the following: “maintaining interest at a high level in fulfilling Convention obligations; empowering and providing relevant State entities with the human, financial and material capacity to carry out their obligations under the Convention; articulating the measures its State entities will undertake to implement relevant aspects of Convention in the most inclusive, efficient and expedient manner possible and plans to overcome any challenges that need to be addressed; and making a regular significant national financial commitment to the State’s programmes to implement the Convention”.

| Ownership, including by integrating Convention implementation activities into national development plans, poverty reduction strategies, humanitarian response plans and national strategies for the inclusion of persons with disabilities as appropriate, and by making financial and other commitments to implementation. | States Parties assessed | Cambodia
Colombia
Croatia
DR Congo*
Ecuador*
Guinea-Bissau
Iraq
Mauritania*
Nigeria
Oman*
Peru
Senegal
Serbia
Somalia*
Sri Lanka
Sudan*
Tajikistan
Thailand
Türkiye
Ukraine
Zimbabwe | States Parties have made a national financial contribution to their own Article 5 implementation in 2022 or 2023.

In some States Parties, such as Chad, DR Congo, Guinea Bissau, and Senegal, national funding is provided towards the costs of the national mine action centre, but survey and clearance operations remain largely or completely dependent on international funding.

In Mauritania, the National Humanitarian Demining Programme for Development (PNDHD) is funded nationally. Despite its limited resources the PNDHD also contributes to small-scale survey and clearance of mined areas.

The Government of Somalia does not provide any national funding for survey or clearance. However, in 2022 the Ministry of Defence in

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13
Somaliland provided a financial allocation to two manual clearance teams totalling 18 personnel.

The Government of South Sudan has previously reported funding national mine action authority (NMAA) staff salaries and its sub-offices in Wau and Yei, although as at March 2023, the Yei office was still not operational, having closed in 2021 for security reasons. It was not clear what funding, if any, the Government of South Sudan provided to the NMAA in 2022. The government does not fund mine survey or clearance.

It is unclear whether the internationally-recognised government of Yemen in Aden or de facto authorities in Sanaa provide funding to YEMAC.

| National Strategies and Work Plans | Action #2: Develop evidence-based, costed and time-bound national strategies and work plans to fulfil and implement Convention | Indicator #1: The percentage of mine-affected States Parties that report having evidence-based, costed, and time-bound national strategies and work plans | 63% [19 of 30 affected States Parties assessed] | Angola | BiH | Cambodia | Colombia | Croatia | DR Congo* | Ecuador* | Afghanistan* | Chad | Ethiopia* | Eritrea* | Mauritania* | Niger | Nigeria | Peru | Yemen | For the purposes of monitoring this indicator, Mine Action Review has assessed whether or not States Parties have either a work plan or a strategy that is |
| | | | | Angola | BiH | Cambodia | Colombia | Croatia | DR Congo* | Ecuador* | Afghanistan* | Chad | Ethiopia* | Eritrea* | Mauritania* | Niger | Nigeria | Peru | Yemen | |

Somaliland provided a financial allocation to two manual clearance teams totalling 18 personnel.

The Government of South Sudan has previously reported funding national mine action authority (NMAA) staff salaries and its sub-offices in Wau and Yei, although as at March 2023, the Yei office was still not operational, having closed in 2021 for security reasons. It was not clear what funding, if any, the Government of South Sudan provided to the NMAA in 2022. The government does not fund mine survey or clearance.

It is unclear whether the internationally-recognised government of Yemen in Aden or de facto authorities in Sanaa provide funding to YEMAC.
<table>
<thead>
<tr>
<th>Country</th>
<th>Work Plan Details</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ethiopia</td>
<td>Had yet to present an updated work plan as at time of writing.</td>
</tr>
<tr>
<td>Guinea-Bissau</td>
<td>Presented a two year costed work plan in its 2022 deadline Extension Request. The work plan aims to complete national technical and non-technical survey.</td>
</tr>
<tr>
<td>Iraq</td>
<td>National Mine Action Strategy 2023–2028, which was approved in June 2023, sets broad goals for both the DMA and IKMAA, the first time the two authorities have cooperated in drawing up a national plan.</td>
</tr>
<tr>
<td>Mauritania</td>
<td>Has a work plan to clear identified hazardous areas in its jurisdiction or control. The work plan, however, has not been updated to reflect the most recent clearance or newly discovered areas. Part of the resources being sought by Mauritania are intended to update its work plan and put a new strategy in place.</td>
</tr>
<tr>
<td>Somalia</td>
<td>Evidence-based, costed, and time-bound.</td>
</tr>
</tbody>
</table>
While **Peru** has a work plan, it is based on the number of mined areas and not on the extent of contamination.

**Somalia**’s National Mine Action Strategic Plan 2018–2020 was extended until end of 2021. Somalia reported in 2022 that revision of the national strategy had been completed, but was pending approval. However, at the time of writing, no further update was available.

**Senegal** now has work plan for 2023–25, which provides for non-technical survey (NTS) to better define the extent of contamination and clearance to facilitate the return of villagers displaced by conflict.


| Gender and Diversity | Action #3: Ensure that the different needs and perspectives of women, girls, boys and men are considered and inform all areas of Convention implementation and | Indicator #1: The percentage of affected States Parties whose national work plans and strategies integrate gender and take the diverse needs and | 50% [15 of 30 affected States Parties assessed] | Angola BiH Cambodia Colombia DR Congo* Guinea-Bissau Iraq Chad Ecuador* Eritrea* Mauritania* Niger Nigeria Oman* Afghanistan* Croatia Ethiopia* | For the purposes of monitoring this indicator, Mine Action Review has assessed whether or not States Parties have *either* a work plan or a strategy that |
mine action programmes, in order to deliver an inclusive approach. Strive to remove barriers to full, equal and gender balanced participation in mine action and in Convention meetings.

<table>
<thead>
<tr>
<th>Senegal</th>
<th>Peru</th>
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<tbody>
<tr>
<td>Serbia</td>
<td>Somalia*</td>
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<tr>
<td>South Sudan</td>
<td>Türkiye</td>
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<td>Sri Lanka</td>
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<td>Thailand</td>
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<td>Zimbabwe</td>
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</table>

integrates gender and takes into account diverse needs.

Although some women continue to work in mine action in Afghanistan the Taliban government has not pursued the previous administration’s commitments to mainstream gender in mine action.

BiH’s national strategy says that “Under the leadership of BHMAC, relevant actors will include gender and diversity into all phases of planning, realisation and follow-up of all mine activities”. The extent to which this is being implemented varies between actors.

Colombia’s diversity and gender policy is included in the Operations Plan 2023–2025, in line with the National Development Plan 2022–2026.

Guinea-Bissau committed in its 2022 Article 5 deadline Extension Request to promote gender and diversity inclusivity at all stages of the
It also promised that CAAMI will build its own gender and diversity policy and require operators to do follow suit. The extension request, however, did not contain clear and measurable targets. Somalia’s National Mine Action Strategic Plan 2018–2020, which was extended until the end of 2021, did integrate gender and diversity considerations. However, at time of writing, it was not known if a revised strategy had yet been approved. One of the key next steps identified during Somalia’s mine action workshop in March 2023 was the development of a gender work plan.

| National Standards Reflecting IMAS | Action #5: Keep national mine action standards up to date in accordance with the latest International Mine Action Standards (IMAS), adapt them to new challenges and employ best practices to ensure efficient and effective implementation. | Indicator #1: The percentage of mine-affected States Parties that have updated their national standards to address new challenges and ensure the employment of best practices, taking into consideration the latest IMAS. | 47% [14 of 30 affected States Parties assessed] | Afghanistan* Angola BiH Cambodia Colombia Croatia Iraq Niger South Sudan Sudan* Tajikistan | Ecuador* Eritrea* Ethiopia* Guinea-Bissau Peru Serbia Somalia* Sri Lanka Ukraine Chad DR Congo* Mauritania* Nigeria Oman* Senegal Yemen | For the purposes of monitoring this indicator, Mine Action Review has focused our assessment on whether or not States Parties have updated national mine action standards (NMAS) to allow for evidence-based land release through both survey and clearance. |
In BiH, the NMAS had been updated and as at June 2023 were under review by BHMAC.

For Chad, FSD completed a review of 21 standards in 2021 and said it updated 17 of them.

In Colombia, 17 new NMAS (known as national technical norms (NTC)) were formally issued in 2021 but have not yet been fully operationalised, in particular due to debate on the TS standard.

Ecuador does not have NMAS. Its national manuals on demining should be converted to NMAS and standard operating procedures (SOPs), and reflect the latest IMAS.

Guinea-Bissau does not have NMAS, but in 2023, seven standards were drafted and were awaiting approval.

Iraq has been reviewing national standards that were drafted nearly 20 years ago and has updated standards for non-technical and technical survey and mine
clearance, battle area clearance, explosive ordnance disposal (EOD), marking, personal protective equipment, and operational accreditation.

Mauritania recognises that an update to its NMAS is due, while also reporting that it had revised and adapted the NMAS to the “new ways of working”. What is meant by this is unclear.

In 2022, Niger updated its NMAS on NTS and also drafted new NMAS on tasking procedures and accreditation of mine action organisations.

In Nigeria, UNMAS drafted national standards for NTS, which were reportedly published in January 2023.

The standards to which Oman conducts land release are not known.

Peru has 16 national NMAS which form part of the Humanitarian Demining Procedures Manual. However, it has yet to develop new policies for land release, as
per its updated National Plan for Demining for 2018–24.

In December 2022, Senegal embarked on a review of standards particularly in relation to land release.

A review of Somalia’s NMAS took place in 2021, however the draft, revised NMAS did not receive government approval in 2022 and this was still pending at the time of writing.

In Ukraine, an NMAS revision led by the GICHD, was initiated in March 2023 during a stakeholder workshop, focusing on land release, mechanical demining, terminology, mine detection dogs (MDDs), and quality management (QM) standards. International operators consider that the current NMAS in Ukraine require further development before they can be considered to be fit for purpose.

In Yemen, the Yemen Executive Mine Action Centre – Internationally Recognised
Information Management

**Action #9:** Establish and maintain a national information management system containing accurate and up-to-date data at the national level on the status of implementation. The design and implementation of information management systems will ensure that they are nationally owned, sustainable and take into account the need for data that can be accessed, managed and analysed post-completion.

**Indicator #1:** The percentage of mine-affected States Parties that report having a sustainable national information management system in place.

<table>
<thead>
<tr>
<th>State Party</th>
<th>Indicator Status</th>
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<tbody>
<tr>
<td>Angola</td>
<td>60% [18 of 30 affected States Parties assessed]</td>
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<td>Cambodia</td>
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<tr>
<td>Ecuador*</td>
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<td>Oman*</td>
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<td>Serbia</td>
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<td>Eritrea*</td>
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<td>Guinea-Bissau</td>
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<td>Niger</td>
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<td>Nigeria</td>
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<td>Senegal</td>
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<td>Zimbabwe</td>
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For the purposes of monitoring this indicator, Mine Action Review has assessed whether or not States Parties currently have a functioning mine action database.

Several States Parties, such as Sri Lanka, have functional information management systems in place, but are still in the process of resolving historical data issues and/or strengthening or upgrading the systems.

BiH is still in the progress of migrating from its own information management system to IMSMA Core.

Chad’s IMSMA database underwent a major clean.
up with the support of FSD as part of the EU-funded PRODECO project but that ended in 2021 and the shortage of IM-trained staff casts doubt on the sustainability of the database.

Although a version of IMSMA was installed and customised by EMAO prior to 2015, in 2019, **Ethiopia** continued to report it was still using an “alternative data processing package” alongside the IMSMA database, due to a “gap” in the system’s installation.

**Iraq**’s information management is dependent on iMMAP, which is funded by the US and is not autonomous or self-sustaining.

In **Nigeria**, the National Humanitarian Mine Action Committee (NHMAC) currently has a rudimentary information management system in place, but was in talks with GICHD and operators on building its
information management capacity.

In **Serbia**, the Serbian Mine Action Centre (SMAC) currently uses its own information management system, but plans to migrate to IMSMA Core.

In **Somalia**, SEMA decided to upgrade its database to IMSMA Core starting in 2022. The GICHD has been assisting SEMA with data clean-up prior to final migration to IMSMA Core, including through consolidation of data with operators’ own databases.

**Ukraine** uses IMSMA Core. Ukraine’s national database is fully cloud-based, with access rights and permissions to different datasets granted according to the requirements of the national authorities’ partners, including national and international operators.

**Yemen** has upgraded the information management system of YEMAC in the south to IMSMA Core, but coverage only currently extends to
Oslo Action Plan Section V: Survey and Clearance of Mined Areas

| An Accurate Baseline of Contamination | Action #18: States Parties that have not yet done so will identify the precise perimeter of mined areas, to the extent possible, and establish evidence-based, accurate baselines of contamination based on information collected from all relevant sources no later than by the Nineteenth Meeting of the States Parties in 2021. | Indicator #1: The percentage of affected States Parties that have established an accurate and evidence-based contamination baseline no later than the Nineteenth Meeting of the States Parties in 2021 (and by each year thereafter if not all affected States Parties have done so by 19MSP). | 10% [3 of 30 affected States Parties assessed] | Angola Omaha* Zimbabwe | Afghanistan* BiH Cambodia Chad Colombia Croatia DR Congo* Ecuador* Eritrea* Ethiopia* Guinea-Bissau Iraq Mauritania* Niger Nigeria Peru Senegal Serbia Somalia* South Sudan Sri Lanka Sudan* Tajikistan Thailand Türkiye Ukraine Yemen | For the purposes of monitoring this indicator, Mine Action Review has made an assessment on whether or not States Parties have established an accurate and evidence-based contamination baseline as at November 2023.

While many States Parties have established a baseline of anti-personnel mine contamination, in many instances the baseline is assessed not to be accurate or evidence-based and therefore does not meet the OAP indicator.

Some States Parties, such as BiH, Cambodia, Croatia, Ethiopia, Serbia, South Sudan, Mauritania, Tajikistan, Thailand, and Türkiye have a reasonable idea of their baseline of anti-personnel mine contamination, but still require further survey to...
more accurately delineate some mined areas.

To a varying extent, insecurity can sometimes prevent or hinder conflict-affected affected States Parties from accessing some mined areas under their jurisdiction or control. This was currently the case for: Chad, Colombia, DR Congo, Niger, Nigeria, Senegal, Somalia, South Sudan, Sudan, Ukraine, and Yemen. It also concerns Burkina Faso, Cameroon, and Mali, which, as at 1 November 2023, had still to request a new Article 5 deadline to address new contamination.

The Serbian Mine Action Centre (SMAC) has still to survey the previously unrecorded mine contamination discovered in Serbia in October 2019 and August 2021 following forest fires, but planned to commence NTS in 2023 to determine the amount of remaining mined area.

Sri Lanka had almost completed its NTS to more
### Indicator #2: The percentage of affected States Parties that report having established their baseline through inclusive consultations with women, girls, boys, and men.

47% [14 of 30 affected States Parties assessed]

<table>
<thead>
<tr>
<th>Afghanistan*</th>
<th>Angola</th>
<th>BiH</th>
<th>Cambodia</th>
<th>Croatia</th>
<th>Colombia</th>
<th>DR Congo*</th>
<th>Iraq</th>
<th>South Sudan</th>
<th>Sri Lanka</th>
<th>Sudan*</th>
<th>Tajikistan</th>
<th>Thailand</th>
<th>Zimbabwe</th>
</tr>
</thead>
<tbody>
<tr>
<td>ECUADOR*</td>
<td>Eritrea*</td>
<td>Ethiopia*</td>
<td>Guinea-Bissau</td>
<td>Niger</td>
<td>Nigeria</td>
<td>Peru</td>
<td>Senegal</td>
<td>Somalia*</td>
<td>Thailand</td>
<td>Ukraine</td>
<td>Yemen</td>
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</tr>
</tbody>
</table>

CHAD

Mauritania* | Oman* | Serbia

For the purposes of monitoring this indicator, Mine Action Review has assessed whether or not States Parties had an annual or multi-year work plan in place as at 1 November 2023.

**Chad** presented a three-year work plan at the APMBC Intersessional meetings in June 2022.

In 2023, **Colombia** presented an updated operational plan until 2025.

### A Plan for Completion

**Action #19:** Develop evidence-based and costed national work plans, including projections of the number of areas and the amount of mined area to be addressed annually to achieve completion as soon as possible, and no later than their Article 5 deadline, to be presented at the Eighteenth Meeting of the States Parties in 2020.

**Indicator #1:** The percentage of affected States Parties presenting work plans for the implementation of Article 5 by the Eighteenth Meeting of the States Parties (and MSPs thereafter and by each year thereafter if not all affected States Parties have done so by 18MSP).

73% [22 of 30 affected States Parties assessed]

<table>
<thead>
<tr>
<th>Afghanistan*</th>
<th>Angola</th>
<th>BiH</th>
<th>Cambodia</th>
<th>Chad</th>
<th>Colombia</th>
<th>Croatia</th>
<th>DR Congo*</th>
<th>Ecuador*</th>
<th>Guinea-Bissau</th>
<th>Iran</th>
<th>Mauritania*</th>
<th>Nigeria</th>
<th>Sudan*</th>
</tr>
</thead>
<tbody>
<tr>
<td>Eritrea*</td>
<td>Ethiopia*</td>
<td>Iraq</td>
<td>Lebanon</td>
<td>Czech Republic</td>
<td>Denmark</td>
<td>Germany</td>
<td>United Kingdom</td>
<td>France</td>
<td>Italy</td>
<td>Spain</td>
<td>Portugal</td>
<td>Austria</td>
<td>Switzerland</td>
</tr>
</tbody>
</table>

**Niger**

For the purposes of monitoring this indicator, Mine Action Review has assessed whether or not States Parties had an annual or multi-year work plan in place as at 1 November 2023.

**Chad** presented a three-year work plan at the APMBC Intersessional meetings in June 2022.

In 2023, **Colombia** presented an updated operational plan until 2025.
In its 2022 Revised Article 5 deadline extension request, **Ecuador** presented a work plan with annual clearance targets until 2025.

As at 1 November 2023, **Ethiopia** had yet to submit an updated work plan.

**Guinea-Bissau** presented a two year costed work plan in its Article 5 deadline Extension Request granted in June 2022.

In August 2023, the Commission Nationale pour la Collecte et le Contrôle des Armes Illicites (CNCCAI) informed Mine Action Review that **Niger** had submitted a new work plan to the APMBC ISU following submission of their Article 7 report, but that clearance activities will not begin until 2024. The work plan was not, however, available on the APMBC website as at time of writing.

In June 2023, **Somalia** submitted a costed, detailed work plan for 2022–27, which is “based on Somalia’s national strategy, approved
| Updating of Work Plans | Action #20: Annually update their national work plans based on new evidence and report on adjusted milestones in their Article 7 reports by 30 April each year, including information on the number of areas and amount of mined area to be addressed annually and on how priorities have been established. | Indicator #1: The percentage of affected States Parties that have reported annual updates and adjusted milestones to their national work plans in their 30 April transparency reports. | 47% [14 of 30 affected States Parties assessed] | Angola, Cambodia, Chad, Colombia, Guinea-Bissau, Iraq, Peru, Senegal, Serbia, Tajikistan, Thailand, Türkiye, Yemen, Zimbabwe | BiH, DR Congo*, Ecuador*, Eritrea*, Ethiopia*, Mauritania*, Niger, Nigeria, Oman*, Somalia*, South Sudan, Sri Lanka, Sudan*, Ukraine | Afghanistan*, Croatia | For the purposes of monitoring this indicator, Mine Action Review’s assessment also takes into consideration annual updates provided in new work plans submitted in 2023, including in Article 5 extension requests. *As at 1 November 2023, of the 30 States Parties assessed, Afghanistan, DR Congo, Ecuador, Eritrea, Ethiopia, Mauritania, Oman, and Somalia had still to submit an Article 7 report covering calendar year 2022 and are therefore marked as not having met this indicator. While Sudan has provided its APMBC Article 7 report covering 2022 to Mine Action Review, as at 1 November 2023 the Article 7 report had yet to be formally submitted and published online by the UN. Sudan’s Article 7 report provided to Mine Action Review covering 2022, included an updated work plan with targets for all explosive ordnance. |
Burkina Faso, Cameroon, and Mali had also still to submit an Article 7 report in 2023.

Afghanistan has consistently submitted annual Article 7 reports but the disruption of the mine action sector management following the change of government in 2021 also disrupted national reporting and as at 1 November 2023 it had not submitted an APMBC Article 7 report for 2021 or 2022.

Croatia adopted a revised work plan for 2022–26 in April 2022. It did not, however, include information on updated targets in its Article 7 reports (covering 2022).

While Somalia had yet to submit its Article 7 report covering 2022, its detailed work plan for 2022–27 (submitted in June 2023), included annual milestones specifying which mined areas are to be addressed annually and their size.

South Sudan submitted an Article 7 report covering
2022, however, it only covered victim assistance and not clearance or other provisions of the Convention.

| Indicator #2: The number of States Parties that have fulfilled their obligations under Article 5. | 0 State Party fulfilled its Article 5 obligations between the start of the 21MSP presidency in November 2022 and 1 November 2023 [of 35 affected States Parties] | Afghanistan* Angola BiH Burkina Faso* Cambodia Cameroon* Chad Colombia Croatia Cyprus DR Congo* Ecuador* Eritrea* Ethiopia* Guinea-Bissau Iraq Mali* Mauritania* Niger Nigeria Oman* Palestine Peru | For the purposes of monitoring this indicator, Mine Action Review’s assessment is based on the number of States Parties that have fulfilled their obligations under Article 5 since the start of the 21MSP presidency in November 2022. |

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14 While no State Party has fulfilled its treaty obligations since the conclusion of 20MSP in November 2022, to date, a total of 32 States Parties have completed survey and clearance: Algeria, Bhutan, Bulgaria, Burundi, Chile, Republic of Congo, Costa Rica, Denmark, Djibouti, France, The Gambia, Germany, Greece, Guatemala, Honduras, Hungary, Jordan, Malawi, Montenegro, Mozambique, Nicaragua, North Macedonia, Palau, Rwanda, Suriname, Swaziland, Tunisia, Uganda, United Kingdom, Venezuela, and Zambia. States Parties underlined are not listed on the AMPBC Implementation Support Unit (ISU)’s list, “States Parties That Have Completed Article 5”, at: http://bit.ly/30xgu9r, presumably because they did not officially report having mined areas under the APMBC and/or have not made a formal declaration of fulfilment of their clearance obligations under the Convention. Guinea-Bissau was removed from the list in 2021 as it reported in June of that year that it had discovered previously unrecorded mined areas on its territory and was formally granted a new Article 5 deadline at 19MSP.
**Anti-Personnel Mines of an Improvised Nature**

<table>
<thead>
<tr>
<th>Action #21: States Parties affected by anti-personnel mines of an improvised nature will ensure that they apply all provisions and obligations under the Convention to such contamination as they do for all other types of anti-personnel mines, including during survey and clearance in fulfilment of Article 5 and disaggregate by types of mines when reporting in fulfilment of Article 7 obligations.</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Indicator #1: The number of [affected] States Parties that apply the provisions of the Convention to anti-personnel mines of an improvised nature (for the purpose of this indicator: survey, clear and report).</strong></td>
</tr>
<tr>
<td>3 States Parties [of 15 affected States Parties assessed, including <strong>Burkina Faso</strong>, <strong>Cameroon</strong>, and <strong>Mali</strong>]</td>
</tr>
<tr>
<td>Afghanistan*, Colombia, Sri Lanka</td>
</tr>
<tr>
<td>Burkina Faso*, Cameroon*, Mali*, Nigeria</td>
</tr>
<tr>
<td>Chad, Iraq, Niger, Somalia*, Tajikistan, Türkiye, Ukraine, Yemen</td>
</tr>
</tbody>
</table>

For the purposes of monitoring this indicator, Mine Action Review has assessed the following 15 States Parties it believes have contamination from anti-personnel mines of an improvised nature: **Afghanistan, Burkina Faso, Cameroon, Chad, Colombia, Iraq, Mali, Niger, Nigeria, Somalia, Sri Lanka, Tajikistan, Türkiye, Ukraine, and Yemen.**

In **Iraq**, there has been a significant improvement in Article 7 reporting, but the authorities still use the catch-all term “IEDs” in their reporting, rather than using anti-personnel mines of an improvised nature (which refers to victim-activated IEDs).
In Somalia, SEMA planned to start collecting data on contamination from anti-personnel mines of an improvised nature in 2020 but it is not clear what progress, if any, has been made on this.

### Reporting Consistent with IMAS

**Action #22:** Report in a manner consistent with IMAS by providing information on the remaining challenges, disaggregating by “suspected hazardous areas” and “confirmed hazardous areas” and their relative size, as well as by the type of contamination. Report on progress in accordance with the land release methodology employed (i.e. cancelled through non-technical survey, reduced through technical survey, or cleared through clearance).

**Indicator #1:** The percentage of affected States Parties reporting on the remaining challenge and progress made in accordance with IMAS.

| Afghanistan* | Angola | BiH | Colombia | Croatia | Ethiopia* | Iraq | Mauritania* | Senegal | Serbia | South Sudan | Sri Lanka | Sudan* | Tajikistan | Thailand | Türkiye | Zimbabwe | Cambodia | DR Congo* | Ecuador* | Eritrea* | Oman* | Niger | Nigeria | Peru | Somalia* | Ukraine | Chad | Guinea-Bissau | Yemen |
|-------------|--------|-----|----------|---------|-----------|------|-------------|--------|--------|-------------|----------|--------|------------|---------|--------|---------|----------|---------|---------|--------|--------|--------|--------|--------|-------|---------|--------|-------|
| 57% [17 of 30 affected States Parties assessed] |

Unlike in the previous year, Angola’s Article 7 report covering 2022 did classify hazardous areas into confirmed and suspected hazardous areas (CHAs/SHAs) in accordance with IMAS.

For the first time, BiH reported the extent of its remaining contamination in a manner consistent with IMAS by classifying it into SHAs and CHAs in its Article 7 report covering 2022.

Cambodia disaggregated land release by methodology employed, but classifies all mined areas only as SHAs in its Article 7 reporting.

Croatia reported disaggregated data to Mine Action Review on mined area.

*States Parties assessed.*
cancelled through NTS and mined area reduced through TS in 2022, but only reported total combined mined area released through survey in its Article 7 transparency report.

**Guinea-Bissau** has reported both SHAs and CHAs in its latest Article 7 report, but acknowledged that it did not use survey techniques recognised by IMAS and will need to resurvey the areas, including the 9 CHAs.

In **Somalia**, the authorities have not provided an updated estimate of remaining anti-personnel mine contamination since the end of 2019. Operators have reported on progress in land release.

The baseline survey conducted in areas of **Yemen** controlled by the internationally-recognised government has started reporting CHAs and SHAs but so far has only covered a small area and is not being conducted in areas controlled by the de facto authorities in the north.
<table>
<thead>
<tr>
<th><strong>Indicator #2:</strong> The percentage of affected States Parties providing survey and clearance data in Article 5 extension requests and Article 7 reports that disaggregates by type of contamination.</th>
<th>53% [16 of 30 affected States Parties assessed]</th>
<th>Angola</th>
<th>DR Congo*</th>
</tr>
</thead>
<tbody>
<tr>
<td>BiH</td>
<td>Cambodia</td>
<td>Ecuador*</td>
<td></td>
</tr>
<tr>
<td>Chad</td>
<td>Colombia</td>
<td>Eritrea*</td>
<td></td>
</tr>
<tr>
<td>Croatia</td>
<td>Ethiopia*</td>
<td>Guinea-Bissau</td>
<td></td>
</tr>
<tr>
<td>Iraq</td>
<td>Mauritania*</td>
<td>Nigeria</td>
<td></td>
</tr>
<tr>
<td>Niger</td>
<td>Oman*</td>
<td>Serbia</td>
<td></td>
</tr>
<tr>
<td>Peru</td>
<td>Somalia*</td>
<td>Sri Lanka</td>
<td></td>
</tr>
<tr>
<td>Senegal</td>
<td>South Sudan</td>
<td>Tajikistan</td>
<td></td>
</tr>
<tr>
<td>Serbia</td>
<td>Sudan*</td>
<td>Thailand</td>
<td></td>
</tr>
<tr>
<td>Sri Lanka</td>
<td>Ukraine</td>
<td>Türkiye</td>
<td></td>
</tr>
<tr>
<td>Tajikistan</td>
<td>Yemen</td>
<td>Zimbabwe</td>
<td></td>
</tr>
</tbody>
</table>

For the purposes of monitoring this indicator, Mine Action Review’s assessment is based on Article 7 reports and Article 5 deadline extension requests submitted in 2023.

*As at 1 November 2023, of the 30 States Parties assessed, Afghanistan, DR Congo, Ecuador, Eritrea, Ethiopia, Mauritania, Oman, and Somalia had still to submit an Article 7 report covering calendar year 2022 and are therefore marked as not having met this indicator. While Sudan has provided its APMBC Article 7 report covering 2022 to Mine Action Review, as at September 2023 the Article 7 report had yet to be formally submitted and published online by the UN. The NMAA did, however, provide disaggregated data in Sudan’s draft report Article 7 report covering 2022, provided to Mine Action Review. In addition, Burkina Faso, Cameroon, and Mali had also still to submit an Article 7 report in 2023.
**Afghanistan** has consistently submitted annual Article 7 reports but the disruption of the mine action sector management following the change of government in 2021 also disrupted national reporting and as at 1 November 2023 it had not submitted an Article 7 report for 2021 or 2022.

**Guinea-Bissau**’s latest Article 7 report and Article 5 deadline Extension Request do not disaggregate by type of contamination, but Guinea Bissau believes that the majority of contamination is from UXO.

**Iraq** disaggregates in its reporting by type of contamination, but reports anti-personnel mines of an improvised nature as “IEDs” and does not confirm that this data only includes victim activated IEDs that meet the definition of an anti-personnel mine.

The Article 7 report submitted by **South Sudan** dated 30 April 2023 covered victim assistance only and not
| Accurate and Timely Extension Requests | Action #23: States Parties submitting requests for extensions will ensure that these requests contain detailed, costed and multi-year work plans for the extension period and are developed through an inclusive process, in line with the decisions of the Seventh Meeting of the States Parties\(^{15}\) and the recommendations endorsed by the Twelfth Meeting of the States Parties in the paper «Reflections on the Article 5 Extensions Process».\(^{16}\) | Indicator #1: The percentage of extension requests that include detailed, costed, and multi-year work plans for the extension period. | 0% [0 of 1 affected States Parties assessed whose Article 5 deadline extension requests were submitted and considered in 2023. \textbf{Eritrea} has still to request to extend its deadline and is in serious violation of Article 5. \textbf{Burkina Faso}, \textbf{Cameroon}, and \textbf{Mali} had also yet to request a deadline extension to address new anti-personnel mine contamination of an | Ukraine | For the purposes of monitoring this indicator, Mine Action Review’s assessment is based on Article 5 deadline extension requests submitted in 2023. \textbf{Ukraine} has submitted an Article 5 deadline extension request for consideration by States Parties at 21MSP, however it did not contain a detailed, costed, and multi-year work plan.

As at 1 November 2023, \textbf{Eritrea} had yet to submit an extension request for consideration at 21MSP and remains in serious violation of Article 5. \textbf{Burkina Faso}, \textbf{Cameroon}, and \textbf{Mali} had also not yet requested a new Article 5 deadline for consideration at 21MSP to address new contamination from anti-personnel mines of an improvised nature. |

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\(^{16}\) Convention doc. APLC/MSP.12/2012/4, at: bit.ly/3ji7KK.
Indicator #2: The percentage of extension requests that are submitted in accordance with the process established by the States Parties.

20% [1 of 5 affected States Parties assessed whose Article 5 deadline extension request were due to be considered in 2023. This includes Eritrea, which has still to request to extend its deadline and which is in serious violation of Article 5; and Burkina Faso, Cameroon and Mali which have also still to submit respective deadline extension requests].

Ukraine
Burkina Faso*
Cameroon*
Eritrea*
Mali*

For the purposes of monitoring this indicator, Mine Action Review’s assessment is based on whether or not States Parties with Article 5 extensions due to be considered in 2023, submitted their request by 31 March 2023.

Ukraine submitted the first draft of its Article 5 deadline extension request on 31 March 2023.

As at 1 November 2023, Eritrea had yet to submit a request to extend its deadline and remains in serious violation of Article 5. Burkina Faso, Cameroon, and Mali had also not yet requested a new Article 5 deadline for consideration at 21MSP to address new contamination from anti-personnel mines of an improvised nature.

Declarations of Completion

| Action #25: States Parties who complete | Indicator #1: The percentage of States | 0% [0 of 0 affected | For the purposes of monitoring this indicator, |
their clearance obligations will continue the best practice of submitting voluntary declarations of completion and give due consideration to the paper “Reflections and understandings on the implementation and completion of Article 5 mine clearance obligations” in that regard.

### Residual Demining Capacity

**Action #26:** Ensure that national strategies and work plans for completion make provisions for a sustainable national capacity to address previously unknown mined areas, including newly mined areas discovered following completion. In addressing these areas, they will consider the commitments made at the Twelfth Meeting of the States Parties as contained in the paper “Proposed rational Residual Demining Capacity Action #26:

<table>
<thead>
<tr>
<th>Indicator #1: The percentage of affected States Parties that include provisions for addressing previously unknown mined areas in their national strategies and/or completion plans.</th>
<th>37% [11 of 30 affected States Parties assessed]</th>
</tr>
</thead>
<tbody>
<tr>
<td>Afghanistan*</td>
<td>Chad</td>
</tr>
<tr>
<td>Angola</td>
<td>Colombia</td>
</tr>
<tr>
<td>Cambodia</td>
<td>Eritrea*</td>
</tr>
<tr>
<td>Croatia</td>
<td>Ethiopia*</td>
</tr>
<tr>
<td>Oman*</td>
<td>Mauritania*</td>
</tr>
<tr>
<td>South Sudan</td>
<td>Niger</td>
</tr>
<tr>
<td>Sri Lanka</td>
<td>Nigeria</td>
</tr>
<tr>
<td>Sudan*</td>
<td>Serbia</td>
</tr>
<tr>
<td>Tajikistan</td>
<td>Somalia*</td>
</tr>
<tr>
<td>Thailand</td>
<td>Ukraine</td>
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<tr>
<td>Zimbabwe</td>
<td></td>
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</tbody>
</table>

**BiH**’s National Mine Action Strategy for 2018–2025 requires the development of a strategy while several States Parties, such as **BiH**, **Iraq**, **Mauritania**, **Türkiye**, and **Ukraine**, have varying degrees of national clearance capacity (for example in the Armed Forces or Civil Defence), they have not stated publicly in their national strategies or completion plans how previously unknown mined areas (i.e. residual contamination) will be addressed.

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response to States Parties discovering previously unknown mined areas after deadlines have passed.”

for the management of residual contamination by 2022. As at 18 August 2023, the strategy had still to be developed.

DR Congo is reportedly developing with partners a work plan to address residual contamination. The plan will detail the necessary training in coordination and demining and the equipment needed for the Congolese Armed Forces (FARDC), the Congolese National Police (PNC), and civilian staff in CCLAM.

Iraq does not have a strategy in place for sustainable capacity to manage residual contamination but its new National Mine Action Strategy for 2023–28 commits to developing one.

In 2022, Tajikistan appointed an adviser for residual risk management, with a view to incorporating a plan for this

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### Indicator #2: The percentage of affected States Parties that report having put in place sustainable national capacities to address the discovery of previously unknown mined areas.

<table>
<thead>
<tr>
<th>Country</th>
<th>Afghanistan*</th>
<th>Angola</th>
<th>Cambodia</th>
<th>Chad</th>
<th>Colombia</th>
<th>Croatia</th>
<th>DR Congo*</th>
<th>Eritrea*</th>
<th>Ethiopia*</th>
<th>Guinea-Bissau</th>
<th>Mauritania*</th>
<th>Niger</th>
<th>Nigeria</th>
<th>Serbia</th>
<th>Somalia*</th>
<th>South Sudan</th>
<th>Sudan*</th>
<th>Türkiye</th>
<th>Ukraine</th>
<th>Iraq</th>
<th>Senegal</th>
<th>Tajikistan</th>
<th>Yemen</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>23% [7 of 30 affected States Parties assessed]</strong></td>
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</tbody>
</table>

As noted above, while many States Parties have national capacity capable of addressing anti-personnel mines (for example Armed Forces, Civil Protection, or Police), this on its own is insufficient to meet this indicator.

There should be an agreed plan in place specifying which national entity is responsible for addressing residual contamination, under which circumstances, and which ensures provision is made for long-term access to the national information management database.

**BiH**’s National Mine Action Strategy for 2018–2025
requires the development of a strategy for the management of residual contamination by 2022. As at 1 August 2023, the strategy had still to be developed.

In Ecuador, CONTRAMINAS reported that, after Article 5 completion, and in coordination with its Ecuadorian counterpart, CENDESMI, it will be responsible for managing any residual contamination that is encountered.

Iraq does not have a strategy in place for sustainable capacity to manage residual contamination but its new National Mine Action Strategy for 2022–28 commits to developing one.

In South Sudan, an EOD mobile team was trained within the NMAA and accredited during an eight-month project that concluded in March 2022. South Sudan is to seek funding to enable an independent entity to train and equip the NMAA in taking the lead in coordinating the
Senegal has stated that any residual mine threats would be dealt with by Senegal’s military engineers.

Sudan has a plan to deal with residual risk and liability post completion. NMAC has continued to deal with any residual contamination in the Eastern states through deploying teams with government funding. However, it is planned that in the long term Sudan will establish a sustainable national capacity within the military or police.

Tajikistan had produced a technical manual on residual risk management and national capacity to address residual risk is being developed.

**Indicator #3: The percentage of States Parties that discover previously unknown mined areas, including newly mined areas, that apply the decision of the States Parties that discover newly mined areas after fulfilment of their respective Article 5 obligations.**

<table>
<thead>
<tr>
<th>Guinea-Bissau</th>
<th>Mauritania*</th>
<th>Nigeria</th>
<th>Burkina Faso*</th>
<th>Cameroon*</th>
<th>Mali*</th>
</tr>
</thead>
</table>

For the purposes of monitoring this indicator, Mine Action Review’s assessment concerns States Parties that discover newly mined areas after fulfilment of their respective Article 5 obligations.
Twelfth Meeting of the States Parties.

Guinea-Bissau, Mauritania, and Nigeria have all been granted an extension to their respective Article 5 deadlines, to address mined areas discovered after fulfilment of its Article 5 obligations. However, as at 1 November 2023, Guinea-Bissau and Mauritania had still to submit an Article 7 report covering calendar year 2022.

| Innovation and Efficiency | Action #27: Take appropriate steps to improve the effectiveness and efficiency of survey and clearance, including by promoting the research, application and sharing of innovative technological means to this effect. | Indicator #1: The number of States Parties that report promoting research, application, and sharing of innovative technological means. | 6 States Parties [of 30 affected States Parties assessed] | Afghanistan* Croatia Iraq Türkiye Ukraine Zimbabwe Angola BiH Cambodia Chad Colombia DR Congo* Ecuador* Eritrea* Ethiopia* Guinea-Bissau Mauritania* Niger Nigeria Oman* Peru Senegal Serbia Somalia* South Sudan Sri Lanka Sudan* | Guinea-Bissau, Mauritania, and Nigeria have all been granted an extension to their respective Article 5 deadlines, to address mined areas discovered after fulfilment of its Article 5 obligations. However, as at 1 November 2023, Guinea-Bissau and Mauritania had still to submit an Article 7 report covering calendar year 2022. For the purposes of monitoring this indicator, Mine Action Review’s assessment is based on information relating to the period between the start of the 21MSP presidency in November 2022 and 1 November 2023, based on available information. States Parties may have promoted the research, application, and sharing of innovative methodologies without reporting publicly on them. Prior to the change of regime in Afghanistan in August 2021, DMAC worked closely with the HALO Trust in developing survey, clearance, and national standards for |
Tajikistan
Thailand
Yemen
tackling mines of an improvised nature. Since the change of government, de facto authorities have cooperated in research and information sharing on improvised mine types.

**Croatia** hosts an international symposium annually, during which new detection and clearance technologies are shared. In other research initiatives, at the Croatian Mine Action Centre – Centre for Testing, Development and Training (HCR-CTRO) test sites, a team from Manchester University has been testing an advanced multi-frequency metal detector, an integrated frequency domain ground penetrating radar, and several options for cm level position sensing.

In **Iraq**, HALO has continued to trial Wirehound VR1 ground penetrating radar detectors and started use of drones for task evaluation before deploying assets. NPA has routinely used drones to assess NTS tasks coordinating closely with local authorities.
Türkiye’s defence industries developed the Mechanical Mine Clearing Equipment (MEMATT). This is a light medium, unmanned demining machine with a tiller attachment, particularly suitable for demining on the flat terrain along the Syrian border. In 2022, Türkiye’s military demining units were augmented with six MEMATT-II demining machines.

Ukraine has been exploring the use of drones for mine detection with promising results, which has proven both efficient and cost-effective especially when deployed soon after the contamination occurred and before the mines are covered with vegetation. When used in the right conditions, drones can be used to swiftly cover large areas and can significantly speed up survey operations.

Following a successful trial, use of the micro-excavator by HALO in Zimbabwe was
 approved in November 2022. The micro-excavator is capable of reducing the number of manual excavations by 80% and can complete an excavation in under one minute. This innovation increases the safety of manual clearance and also has the potential to increase efficiency.

Oslo Action Plan Section VIII: International Cooperation and Assistance

| Seeking Assistance | Action #43: States Parties seeking assistance will develop resource mobilisation plans and use all mechanisms within the Convention to disseminate information on challenges and requirements for assistance, including through their annual Article 7 transparency reports and by taking advantage of the individualised approach. States Parties will share the outcomes of the individualised approach with the wider mine action community in order to maximise its impact. | Indicator #1: The number of States Parties requiring support that provide information on progress, challenges and requirements for assistance in Article 7 reports and Convention meetings. | 13 States Parties [of 29 affected States Parties assessed that require financial support] | Angola, Chad, Colombia, Guinea-Bissau, Iraq, Niger, Peru, Sri Lanka, Tajikistan, Thailand, Türkiye, Yemen, Zimbabwe | Afghanistan*, BiH, Cambodia, Croatia, DR Congo*, Ecuador*, Eritrea*, Ethiopia*, Mauritania*, Nigeria, Senegal, Serbia, Somalia*, South Sudan, Sudan*, Ukraine | For the purposes of monitoring this indicator, Mine Action Review’s assessment is based on 29 affected States Parties assessed, which require financial support, and excludes Oman which is entirely nationally funded. | Afghanistan, DR Congo, Ecuador, Eritrea, Ethiopia, Mauritania, Oman, and Somalia had still to submit an Article 7 report covering calendar year 2022 and are therefore marked as not having met this indicator. While Sudan has provided its APMBC Article 7 report covering 2022 to Mine Action... |}

*As at 1 November 2023, of the 30 States Parties assessed, Afghanistan, DR Congo, Ecuador, Eritrea, Ethiopia, Mauritania, Oman, and Somalia had still to submit an Article 7 report covering calendar year 2022 and are therefore marked as not having met this indicator. While Sudan has provided its APMBC Article 7 report covering 2022 to Mine Action...
Review, as at September 2023 the Article 7 report had yet to be formally submitted and published online by the UN. The report provided to Mine Action Review references a resource mobilisation and invites support from the international community and donors. In addition, Burkina Faso, Cameroon, and Mali had also still to submit an Article 7 report covering 2022.

Afghanistan has consistently submitted annual Article 7 reports but the disruption of the mine action sector management following the change of government in 2021 also disrupted national reporting and as at 1 November 2023 it had not submitted an Article 7 report for 2021 or 2022.

While Cambodia, Senegal, and Serbia provided information on progress (and in Serbia’s case on challenges too), in their respective Article 7 reports, they did not provide details of their requirements for assistance.
**Indicator #2:** The number of States Parties that have taken advantage of the individualised approach and that report having received follow-up and/or increased support to meet the needs identified.

<table>
<thead>
<tr>
<th>Country</th>
<th>Year(s)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Angola</td>
<td>2018</td>
</tr>
<tr>
<td>BiH</td>
<td>2020</td>
</tr>
<tr>
<td>Cambodia</td>
<td>2019 and 2022</td>
</tr>
<tr>
<td>Chad</td>
<td>2022</td>
</tr>
<tr>
<td>Croatia</td>
<td>2016</td>
</tr>
<tr>
<td>DR Congo*</td>
<td>2020</td>
</tr>
<tr>
<td>Ecuador*</td>
<td>2019</td>
</tr>
<tr>
<td>Guinea-Bissau</td>
<td>2022</td>
</tr>
<tr>
<td>Mauritania*</td>
<td>2020</td>
</tr>
<tr>
<td>Niger</td>
<td>2020</td>
</tr>
<tr>
<td>Senegal</td>
<td>2023</td>
</tr>
<tr>
<td>Serbia</td>
<td>2018</td>
</tr>
<tr>
<td>Somalia*</td>
<td>2018</td>
</tr>
<tr>
<td>Sri Lanka</td>
<td>2018</td>
</tr>
<tr>
<td>Sudan</td>
<td>2018</td>
</tr>
<tr>
<td>Tajikistan</td>
<td>2019</td>
</tr>
<tr>
<td>Zimbabwe</td>
<td>2017 and 2018</td>
</tr>
</tbody>
</table>

As at 1 November 2023, the following 17 States Parties had taken advantage of the individualised approach to-date:

- Angola (2018)
- BiH (2020)
- Cambodia (2019 and 2022)
- Chad (2022)
- Croatia (2016)
- DR Congo (2020)
- Ecuador (2019)
- Guinea-Bissau (2022)
- Mauritania (2020)
- Niger (2020)
- Senegal (2023)
- Serbia (2018)
- Somalia (2018)
- Sri Lanka (2018)
- Sudan (2018)
- Tajikistan (2019)
- Zimbabwe (2017 and 2018)

Mine Action Review is not aware which of these States have received follow-up and/or increased support to meet the needs identified, following their individualised approach meetings.

South Sudan’s Article 7 report covering 2022, only addressed victim assistance and did not reference resource mobilisation.
**National Coordination and Dialogue**

**Action #44:** States Parties will strengthen national coordination including by ensuring regular dialogue with national and international stakeholders on progress, challenges and support for implementation of their obligations under the Convention. They will consider, where relevant, establishing an appropriate national platform for regular dialogue among all stakeholders.

**Indicator #1:** The number of States Parties that have an in-country platform for dialogue among all stakeholders that meets on a regular basis.

<table>
<thead>
<tr>
<th>Country</th>
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<td>Angola</td>
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<td>BiH</td>
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<td>Cambodia</td>
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<td>Colombia</td>
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<td>Afghanistan*</td>
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<td>Chad</td>
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<td>DR Congo*</td>
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<td>Ethiopia*</td>
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<td>Guinea-Bissau</td>
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<td>Iraq</td>
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<td>Mauritania*</td>
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<td>Senegal</td>
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<td>Serbia</td>
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<td>Ukraine</td>
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<td>Yemen</td>
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*Sudan* initially reported receiving support following the individualised meeting in 2018, although it is unclear whether this support still continues.

While mine action sub-clusters exist in some affected States Parties, these are UN led and are not necessarily considered in and of themselves to have met this criterion.

In several States Parties, such as *Iraq* and *Somalia*, national authorities convene regular meetings with clearance operators, but these do not include other stakeholders, such as donors.

In **BiH**, a Country Coalition was established between BiH and Germany in 2020, but regrettably did not meet in 2021, 2022, or 2023 to-date.

In **Croatia**, there is an in-country platform for dialogue which meets on a regular basis, consisting of representatives from the MoI and the association of private...
companies in demining. It is not, however, known if the platform includes donors, such as the EU.

In Colombia, a National Dialogue on Mine Action as a contribution to the Total Peace Policy was convened in December 2022 in Bogota, bringing together all stakeholders in country to discuss development of the next national work plan. This process, convening all stakeholders together, has continued during 2023.

Mauritania appealed to the international community to form an in-country platform for dialogue/Country Coalition in several fora. This, however, has not yet materialised.

In Niger, the CNCCAI reported that it co-chaired several coordination meetings with UNMAS and civil society actors during 2022.

In South Sudan, monthly coordination meetings, co-chaired by the NMAA and UNMAS, that bring together all operators, resumed in
2023 having been largely dormant in recent years. There is, however, no national platform including donors.

In Sri Lanka, several meetings have been held with all stakeholders over the last year, as part of elaboration of the completion process.

In Sudan, NMAC ordinarily holds a Country Coordination Forum with all stakeholders twice a year, though only one took place in 2021 due to the political and security situation, and none was held in 2022. UNMAS and NMAC led mine action sub-cluster meetings to coordinate progress, tackle challenges, and support Article 5 implementation in Sudan.

In Ukraine, while there is no national platform to bring together all stakeholders, implementing partners meet on regular basis and form several technical and coordination working groups with participation from the Ukrainian authorities, represented by the MoD, the State Emergency Security
Services (SESU), and at times the National Mine Action Authority (NMAA).

In some countries, such as Oman, only national government entities are engaged in Article 5 implementation.

Oslo Action Plan Section IX: Measures to ensure compliance

| Compliance in Reporting | Action #49: Any State Party implementing obligations in particular under Article 5\(^\text{19}\) that has not submitted an Article 7 report detailing progress in implementing these obligations each year will provide in close cooperation with the ISU an annual update on the status of implementation in line with Article 7 and will provide information to all States Parties in the most expeditious, comprehensive and transparent manner possible. If no | Indicator #1: The percentage of States Parties that are implementing obligations under Article 5\(^\text{20}\) and that have not submitted an Article 7 report detailing progress in implementing these obligations in the last two years, that provide updates to all States Parties in Article 7 reports and during meetings of the States Parties. | 33% [1 of 3 affected States Parties that had not submitted previously submitted Article 7 reports in 2021 and 2022. In addition, Burkina Faso, Cameroon, and Mali had not submitted Article 7 reports in 2021, 2022, or 2023 (as at 1 | Nigeria | Eritrea* Somalia* | For the purposes of monitoring this indicator, Mine Action Review’s assessment is based on those States Parties that have not submitted Article 7 reports in 2021 (covering 2020) and 2022 (covering 2021).

\(^*\)As at 1 November 2023, of the 30 States Parties assessed, Afghanistan, DR Congo, Ecuador, Eritrea, Ethiopia, Mauritania, Oman, and Somalia had still to submit an Article 7 report covering calendar year 2022. While Sudan has provided its APMBC Article 7 report covering 2022 to Mine Action

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\(^\text{19}\) Action #49 of the Oslo Action Plan also references Article 4 and retaining or transferring mines in line with Article 3, but for purposes of monitoring Mine Action Review has focused solely on Article 5.

\(^\text{20}\) The indicator in the Oslo Action Plan also references Article 4 and retaining mines in line with Article 3.1, but for purposes of monitoring Mine Action Review has focused solely on Article 5.
information on implementing the relevant obligations for two consecutive years is provided, the President will assist and engage with the States Parties concerned in close cooperation with the relevant Committee.

<table>
<thead>
<tr>
<th>Country</th>
<th>November 2023</th>
<th>Review, as at September 2023 the Article 7 report had yet to be formally submitted and published online by the UN. In addition, Burkina Faso, Cameroon, and Mali had also still to submit an Article 7 report in 2023. Afghanistan has consistently submitted annual Article 7 reports but the disruption of the mine action sector management following the change of government in 2021 also disrupted national reporting and as at 1 November 2023 it had not submitted an Article 7 report for 2021 or 2022. Nigeria had not submitted an Article 7 transparency report since 2012, but did then submit a report in 2023 (covering 2022). Oman’s most recent publicly available Article 7 report was submitted in 2021 (covering 2020). As at September 2023, no Article 7 report covering in 2021 or 2022 were publicly available on the UNODA website.</th>
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</thead>
<tbody>
<tr>
<td>Afghanistan</td>
<td></td>
<td>States Parties marked with an * are those which had still to submit an Article 7 report in 2023 (covering 2022) as at 1 November 2023.</td>
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<td>Burkina Faso</td>
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<td>Cameroon</td>
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